1 CITY OF SANTA FE, NEW MEXICO 2 ORDINANCE NO. 2017-17 3 4 5 AN ORDINANCE 6 RELATING TO THE SANTA FE TRAFFIC OPERATIONS PROGRAM; AMENDING 7 SECTION 24-4 SFCC 1987 TO UPDATE SUBSECTIONS 24-4.2, FINDINGS AND 8 INTENT; 24-4.3 DEFINITIONS; 24-4.4, VIOLATIONS AND 24-4.5, ENFORCEMENT. 9 10 BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF SANTA FE: 11 Section 1. Subsection 24-4.2 SFCC 1987 (being Ord. #2008-47, §3) is amended 12 to read: 13 24-4.2 Findings and Intent. 14 A. The governing body finds that there is a significant risk to the health and safety 15 of the community from drivers who exceed the posted speed limits. 16 The governing body finds that some drivers in Santa Fe repeatedly violate posted B. 17 speed limits. The governing body finds that state law against speeding is inadequate to preserve 18 public safety in Santa Fe. The governing body finds that photographic and electronic devices that 19 measure speed are accurate and reliable. The governing body finds that implementation of 20 enforcement of speed limits by means of photographic and electronic equipment will abate the 21 nuisance of speeding. 22 C. The governing body declares that a vehicle used to violate this section is the 23 instrumentality of a nuisance and shall be abated in the city. 24 D. The governing body declares that this section is a nuisance abatement section 25 enacted pursuant to the city's inherent authority under state law and that the remedies are purely

civil and not criminal in nature.

Section 2. Subsection 24-4.3 SFCC 1987 (being Ord. #2008-47, §4, as amended) is amended to read:

24-4.3 Definitions.

For the purposes of this section, the following definitions shall apply unless the context clearly indicates or requires a different meaning.

Authorized emergency vehicle means the same as defined under NMSA 1978 66-1-4.1 (E) (2001) as amended from time to time and, without limitation on the foregoing, shall mean any fire department vehicle, police vehicle, ambulance and any emergency vehicles of municipal departments or public utilities that are designated or authorized as emergency vehicles by the director of the New Mexico State Police Division of the Department of Public Safety or chief of police of the Santa Fe police department.

Camera, speed device or "CSD" means the instrument that detects a violation of this section. The definition includes but is not limited to [photo-red-light cameras and] electronic speed detection equipment reasonably relied upon by police officers.

City means the city of Santa Fe.

City clerk means the city clerk of the city of Santa Fe.

City manager means the city manager of the city of Santa Fe.

Contractor means a person or entity that enters a contract with the city to provide the city with photographic or electronic evidence of a violation through a CSD.

Default means the failure to pay a STOP fine or to timely pay a fine pursuant to a decision of a hearing officer under this section.

Delivery or delivered means the mailing of a STOP fine notification to a registered owner or nominee or personal service of a STOP fine notification or hearing officer decision on a registered owner or nominee.

Department means the police agency that employs the police officer who issued a STOP fine notification or caused a STOP fine notification to be issued.

Department of motor vehicles or DMV means the motor vehicle division of the taxation and revenue department of the state of New Mexico or its successor agencies.

Driver means the person operating a motor vehicle at the time of a violation.

Effective date means the date a STOP fine notification is mailed to the recipient by the contractor as indicated on the face of the STOP fine notification.

Finance department means the city department established as per Section 2-8 SFCC 1987.

Hearing officer means the city hearing officer, as appointed by the presiding judge of the civil division of the district court. The hearing officer shall be a licensed member of the New Mexico Bar.

Identify means to submit all information on a driver sufficient to allow the city to locate and notify the driver in lieu of the registered owner including but not limited to the name and address of the driver.

Nomination means identification of the actual driver of a car by the registered owner as the responsible party for a violation,

Nominee means the person or entity identified by the registered owner as the driver or responsible party.

Notice of default means a document delivered to the registered owner and stating that the registered owner is in default.

Nuisance means the act of operating a vehicle in violation of this section.

Owner's affidavit means a written statement signed under oath and submitted to the city or the city's contractor under penalty of perjury by the registered owner of a vehicle who asserts therein that the registered owner was not driving a vehicle at the time of a violation.

Police officer means a sworn member of the Santa Fe city police department, the Santa Fe county sheriff's office, the New Mexico state police, or any other public official with authority to stop a vehicle for a traffic violation in the city of Santa Fe.

Public safety aide means a public safety aide of the Santa Fe city police department.

Registered owner means the owner or owners of a vehicle according to the license plate number or information obtained from the department of motor vehicles, from similar motor vehicle agencies outside New Mexico, from information obtained from the Santa Fe municipal court, from the Santa Fe county magistrate court, from department records, from a CSD or from any other documentation or methods reasonably relied upon by police officers. The singular includes the plural.

Respondent means an accused violator who has received a STOP fine notification and requested a hearing.

School zone means a posted "safety zone" as that term is defined under NMSA 1978 66-1-4.16 (2001) as amended from time to time.

Stop fine notification means a written document mailed to the address of the registered owner or nominee stating that a violation has occurred and payment is due.

Violation means a violation of this section.

Section 3. Subsection 24-4.4 SFCC 1987 (being Ord. 2008-47, §6 as amended) is amended to read:

24-4.4 Violation.

Any violation of Section 12-5-6 or Section 12-6-1.2 of the city of Santa Fe Traffic Code is a violation of this section. This section does not apply to authorized emergency vehicles responding to an emergency.

Section 4. Subsection 24-4.5 (being Ord. 2008-47, §7 as amended) is amended to read:

24-4.5 Enforcement.

A. Criminal Violation Observed by Police Officer. This section does not abrogate or impair enforcement authority of existing traffic laws by a police officer for a violation committed in their presence. Specifically, if a police officer personally and contemporaneously observes a traffic violation, the police officer may stop the vehicle and issue a citation under state law or the city of Santa Fe Traffic Code in the usual manner.

B. Violation Recorded by CSD. The contractor shall provide all evidence of a CSD recorded violation to a police officer. A police officer shall review all CSD evidence provided by the contractor. If the police officer determines that a violation has occurred, the police officer shall cause a STOP fine notification to be delivered to the registered owner. The registered owner is strictly and vicariously liable for the violation unless one (1) of the exceptions herein applies. If there is more than one (1) registered owner, all registered owners shall be jointly and severally liable.

C. STOP Fine Notification.

(1) Form and contents. The STOP fine notification shall state and contain the name of the registered owner or owners or nominee, the effective date of the STOP fine notification, the type of violation, the date, time, and location of the violation, a picture of the violation, the license number of the vehicle, the name and identification of the issuing police officer, the amount of the fine, whether the fine is a first or subsequent violation, the response due date and the address of the city clerk. The STOP fine notification shall conspicuously and in bold face type state; "Failure to pay this fine on time will lead to serious legal consequences including the assessment of additional fines and monies due. A second or subsequent STOP violation within two (2) years from the date of this STOP fine notification will lead to increasing fines and penalties." The STOP fine notification shall contain a return

envelope addressed to the contractor or the Santa Fe police department. The STOP fine notification shall inform the registered owner or the nominee of the right to request a hearing by so indicating in a space provided on the form and returning same to the city clerk within thirty-five (35) days of the effective date.

- (2) Delivery. The STOP fine notification shall be delivered to the address of the registered owner according to the address registered with the department of motor vehicles or to the address of the nominee according to the owner's affidavit. The registered owner has a duty to timely notify DMV of a change of address and the failure to do so does not entitle the registered owner to assert the defense of inadequate notice. The mailing of a STOP fine notification to the address of the registered owner of a vehicle according to the records of DMV or to the address of the nominee according to the owner's affidavit is constructive notice of a STOP fine notification.
- D. Response to a STOP Fine Notification. Within thirty-five (35) days from the effective date, the registered owner shall pay the fine, file an owner's affidavit making a nomination, or request a hearing. To pay the fine, the recipient shall deliver the STOP fine notification with payment to the city or to the contractor according to the instructions on the STOP fine notification. To make a nomination, the recipient shall return the STOP fine notification with a completed owner's affidavit to the contractor. To request a hearing, the recipient shall return the STOP fine notification with the request for hearing to the hearing officer. There is no fee to request a hearing. Three (3) days for mailing is not allowed and the response shall be actually received no later than thirty-five (35) consecutive days (including holidays) from the effective date. The department and hearing officer shall forthwith notify the contractor concerning the receipt of a request for hearing. If the fine has not been paid, there has been no nomination or a request for a hearing within thirty-five (35) days from the effective date,

the contractor shall send written notice of default to the department and the registered owner or nominee or both.

- (1) Payment of STOP fine. Upon receipt of the STOP fine notification, the recipient may elect to admit the violation and pay the fine. To proceed under this paragraph, the recipient shall admit the violation by signing and dating the STOP fine notification on a space provided and returning the STOP fine notification with payment to the contractor or to the city within thirty-five (35) days. The city may, but is not required to, adopt procedures for alternative methods of payment of fines using the internet or other on-line services. There shall be a fifty dollar (\$50.00) penalty for any payment tendered that is not honored or is returned for any reason.
- (2) Appeal. The recipient of the STOP fine notification may request a hearing by so indicating and returning the STOP fine notification to the hearing officer within thirty-five (35) days of the effective date. There is no fee for a hearing. The hearing officer shall schedule a hearing.
- (3) Nomination. Any registered owner who was not driving the car at the time of the violation may either accept the responsibility or identify the driver so the contractor can send a notice of violation to the driver. The nomination procedure described in this paragraph is available to any registered owner and is not limited to corporations and governmental entities. If the registered owner claims that another person was driving the vehicle at the time of the violation, the registered owner shall so indicate on the owner's affidavit and identify the person who was driving the vehicle. The contractor shall forthwith deliver the STOP fine notification and owner's affidavit to the department to the attention of the issuing police officer. The police officer may send a new STOP fine notification to the nominee or cause the contractor to deliver a new STOP fine notification to the nominee. The effective date of the STOP fine notification sent to

the nominee is the day the STOP fine notification is issued to the nominee as indicated on the face of the new STOP fine notification. If the nominee successfully appeals the allegation that he or she was the driver or defaults the city may proceed against the registered owner by issuing a subsequent STOP fine notification to the registered owner with the effective date being the date so indicated on the face of the subsequent STOP fine notification. If the city cannot assert jurisdiction over the nominee, the registered owner is responsible, subject to the remaining defenses available in this section. Any registered owner who submits an owner's affidavit does so under penalty of perjury. If the registered owner operates a business that uses a fleet of one (1) or more vehicles and nominated the driver on a previous violation and the driver paid the fine or otherwise cleared the violation, a subsequent violation pertaining to the fleet vehicle shall not be considered a second, third or subsequent violation regarding that vehicle unless driven by the same driver. Without limitation on the foregoing, nomination may be used when:

- (a) The registered owner is the United States of America, state of New Mexico, county of Santa Fe, city of Santa Fe or any other governmental entity that owns a vehicle that was being driven by a natural person who was an employee, contractor or agent of the governmental entity at the time of the alleged violation. Said entities shall nominate and identify the driver.
- (b) The registered owner is a place of business, corporation or other non-natural entity that owns a vehicle that was being driven by a natural person who was the employee, contractor or agent of the business, corporation or other non-natural entity at the time of the alleged violation. Said entities shall nominate and identify the driver.
- (c) The registered owner is an automobile rental business, automobile dealership or other business entity that, in the ordinary course of

business, leases vehicles to others and the lessee was driving the vehicle at the time of the alleged violation. Said entities shall nominate and identify the driver.

- (d) The registered owner was not driving the vehicle at the time of the violation. To assert the defense mentioned in this paragraph, the registered owner shall identify the actual driver and comply with the nomination provision above to assert this defense.
- E. Default. If the city does not receive payment of the fine, a nomination or a request for a hearing within thirty-five (35) days from the effective date, the registered owner is in default. Default automatically results in liability to the registered owner for the violation and the registered owner is barred from requesting or obtaining any hearing on the merits of the STOP fine after the date of the default. A default results in an additional penalty of twenty-five dollars (\$25.00). The department shall cause the contractor to mail the notice of default to the defaulting party. The notice of default shall inform the recipient that they have twenty (20) days from the date of mailing of the notice of default to pay the fine and default penalty or request a hearing from the hearing officer. If the default is not cured, the city may pursue all remedies for collection of a debt and is entitled to an award of reasonable attorney's fees incurred. An uncured notice of default shall be entered into the records of the department. The registered owner is liable for a default by a nominee.
- F. Hearing. In the event of a demand for a hearing, the hearing officer shall hold a hearing within ninety (90) days from the date of the request for hearing unless a continuance is granted pursuant to the consent of the parties. The hearing does not need to be held within ninety (90) days if a continuance is granted. The hearing officer is in charge of the proceedings and may exclude any person for inappropriate conduct. The hearing shall be conducted following the rules of evidence and civil procedure for the district courts. The department has the burden to prove by a preponderance of the evidence that the violation occurred. The respondent has the burden to

prove any defenses by a preponderance of the evidence. A photograph, videotape or other electronic evidence of a violation is authentic, is not hearsay and shall be admitted into evidence by the hearing officer. The respondent may challenge the weight or accuracy of the evidence. If the department prevails, the respondent shall pay the fine. The hearing officer shall render a decision in writing in ten (10) days and provide the decision to the department and the finance department. A determination by the hearing officer shall not impose a total amount of penalties, fines, fees and costs in excess of that provided in this section. The hearing officer may refer the respondent to teen court according to the municipal court's procedures for teen court referrals. Failure to pay a fine as ordered by the hearing officer within twenty (20) consecutive days from the date of the decision is a default and will apply against the vehicle without service of a notice of default. Following a hearing, the respondent may appeal the decision of the hearing officer to district court within thirty (30) days of the decision and may recover the costs of filing the appeal if successful.

- G. Defenses. The respondent may present the following defenses in addition to any other defenses available under law and has the burden of proof concerning the defenses:
 - (1) The vehicle was stolen or otherwise being driven without the registered owner's knowledge or permission at the time of the alleged violation. The registered owner shall have a police report pertaining to the theft to avail the owner of this defense.
 - (2) The ownership of the vehicle had lawfully been transferred and conveyed from the registered owner to another person before the time of the alleged violation. To assert this defense, the registered owner shall identify the transferee and provide proof of conveyance.
 - (3) The evidence does not show that a violation was committed involving the subject vehicle.

- (4) The registered owner was not driving the vehicle at the time of the violation. To assert the defense mentioned in this paragraph, the registered owner shall identify the actual driver and comply with the nomination provision above to assert this defense.
- (5) The vehicle should not be assessed an increased fine for a subsequent violation because the registered owner owns or operates a fleet of vehicles in a business and nominated the actual driver who satisfied payment of the fine on the previous violation.
- (6) The registered owner did not receive notice because the STOP fine notification was not mailed to the address of record with the department of motor vehicles.
- H. Fine. Except as set forth in paragraph (3) below, the following fines are prescribed for all violations including those imposed by the hearing officer. Nothing in this section shall prohibit the department from entering into pre-hearing settlement agreements with respondents.
 - (1) For the first violation, the fines for speeding are as follows:
 - (a) More than five (5) miles per hour over the speed limit in school and construction zones: one hundred dollars (\$100.);
 - (b) More than ten (10) miles per hour over the speed limit: fifty dollars (\$50.).
 - (2) For subsequent violations within two (2) years of the preceding violation, the fines for speeding are as follows:
 - (a) More than five (5) miles per hour over the speed limit in school and construction zones: one hundred and fifty dollars (\$150.);
 - (b) More than ten (10) miles per hour over the speed limit:

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one hundred dollars (\$100.).

(3) The hearing officer may allow service to the city as an alternative to payment of fines. A violator who elects to avail themselves of the option of service to the city in lieu of payment of a fine does so voluntarily and is entitled to none of the benefits conferred upon city employees, including, without limitation, workers compensation. The city is not responsible for damages incurred except as otherwise provided by law. The person seeking relief hereunder shall timely request the option of service to the city in lieu of payment of a fine by requesting a hearing before a hearing office at which to demonstrate that the person eligible for the option and shall not be in default on payment of other fines, fees, or liens levied by the city of Santa Fe. Respondents ordered to perform community service in lieu of payment of a fine shall complete such community service within thirty (30) days from the date of hearing. No person who cannot pass the background check to qualify as a volunteer may obtain relief under this paragraph. The services shall be performed with approved organizations or city departments. Services shall be rendered in not less than full hour increments and shall be credited against the fine payable at a rate consistent with the city of Santa Fe Living Wage Ordinance, Section 28-1.5(B) SFCC 1987. The city manager or designee shall establish procedures for administering this paragraph including, but not limited to, the nature of services performed.

PASSED APPROVED and ADOPTED this 30th day of August, 2017.

/m/g/d

JAVIER M. GONZALES, MAYOR

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4	YOLANDA Y. VIGIL, CITY CLERK
5	APPROVED AS TO FORM:
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7	Willy A. Dunuan
8	KELLEY A. BRENNAN, CITY ATTORNEY
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