City of Santa Fe

Agenda

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ARCHAEOLOGICAL REVIEW COMMITTEE HEARING

THURSDAY, AUGUST 2, 2012 – 4:30 P.M.

CITY COUNCILORS' CONFERENCE ROOM

CITY HALL, 200 LINCOLN AVENUE, SANTA FE

A. CALL TO ORDER

B. ROLL CALL

C. APPROVAL OF AGENDA

D. APPROVAL OF MINUTES

E. ACTION ITEMS

1. Case#AR-21-12. Request for approval of assessment and monitoring plan for the construction of a small bus shelter totaling approximately 435-square-feet at the PERA Building parking lot, located within the Historic Downtown Archaeological Review District. The request is made by Laurel Wallace, New Mexico Department of Transportation.

2. Case#AR-22-12. Request for approval of reconnaissance and reassessment of cultural resources report for improvements totaling approximately 5.28 acres at Adam Armijo Park, located off Cerro Gordo Road in the River and Trails Archaeological Review District. The request is made by Stephen S. Post, for the City of Santa Fe Public Works Department, Facilities Division.

F. ADMINISTRATIVE MATTERS

G. COMMUNICATIONS

H. MATTERS FROM THE COMMITTEE

I. BUSINESS FROM THE FLOOR

J. ADJOURNMENT

For more information regarding cases on this agenda, please call the Historic Preservation Division at 955-6605. Interpreters for the hearing impaired are available through the City Clerk's office at 966-6520, upon five (5) days notice.

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ARCHAEOLOGICAL REVIEW COMMITTEE
August 2, 2012

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MINUTES OF THE
CITY OF SANTA FE
ARCHAEOLOGICAL REVIEW COMMITTEE
City Councilors Conference Room
August 2, 2012

A. CALL TO ORDER

A meeting of the Archaeological Review Committee was called to order by David Eck, Chair, at approximately 4:30 p.m., on August 2, 2012, in the City Councilors Conference Room, City Hall, Santa Fe, New Mexico.

B. ROLL CALL

Members Present
David Eck, Chair
Tess Monahan, Vice-Chair
Gary Funkhouser
Derek R. Pierce

Members Excused
James Edward Ivey

Others Present
John Murphey, Land Use Department
Melessia Helberg, Stenographer

NOTE: All items in the Committee packet for all agenda items are incorporated herewith to these minutes by reference; and the original Committee packet is on file in, and may be obtained from, the Historic Division.

C. APPROVAL OF AGENDA

MOTION: Tess Monahan moved, seconded by Gary Funkhouser, to approve the Agenda as presented.

VOTE: The motion was approved unanimously on a voice vote.

D. APPROVAL OF MINUTES

There were no minutes for approval.

E. ACTION ITEMS

2. Case #AR-22-12. REQUEST FOR APPROVAL OF RECONNAISSANCE AND REASSESSMENT OF CULTURAL RESOURCES REPORT FOR IMPROVEMENTS TOTALING APPROXIMATELY 5.28 ACRES AT ADAM ARMIJO PARK, LOCATED OFF CERRO GORDO ROAD IN THE RIVER AND TRAILS ARCHAEOLOGICAL REVIEW DISTRICT. THE REQUEST IS MADE BY STEPHEN S. POST, FOR THE CITY OF SANTA FE PUBLIC WORKS DEPARTMENT, FACILITIES DIVISION.

The staff report was presented by John Murphey.

BACKGROUND AND SUMMARY: At the request of the City of Santa Fe, Public Works Department, consulting archaeologist, Stephen S. Post conducted an archaeological study for planned improvements of Adam Armijo Park. The improvements, including ADA-compliant designs for the playground and picnic areas and other improvements, will total approximately 5.38 acres. The park came under previous study and ARC review in 2008 as part of a City of Santa Fe Housing project (AR-17-08). At the hearing, the ARC approved the cultural resources report, but did not issue a clearance permit. ARC stipulated that if future work were to occur in the area, an addendum to the report analyzing the acequia alignments and clay samplings would be required. The current consulting archaeologist has fulfilled this requirement by analyzing the historic status of the two acequia alignments – *Acequia de Muralla and Acequia Cerro Gordo* – determining neither is a significant cultural resource. The archaeologist examined quarried clay and granite, gneiss and schist deposits, registering them collectively as LA 173403, and additionally located a previous unrecorded site, LA 173404, a site composed of prehistoric and historic artifact scatters. ~~The archaeologist concluded neither site is a significant cultural resource and recommended no further investigation for the park~~. These findings are presented in the accompanying report, "Reassessment of Cultural Resources at Adam Armijo Park on Cerro Gordo Road, Santa Fe, New Mexico," (Post, Stephen S., July 17, 2012).

STAFF RECOMMENDATION: Staff recommends approval of the proposed report, as it meets the intent of the City of Santa Fe Archaeological Review District Ordinance (14-5.3) and Archaeological Clearance Permits (14-3.13(B)(2)(c), and further recommends forwarding this approval to the New Mexico Historic Preservation Division, as per NMAC 4.10.17.

Chair Eck said in the Staff Report, the next to last sentence under Background and Summary, says: "The archaeologist concluded neither site is a significant cultural resource and recommended no further investigation for the park." He said this sentence seems to be amiss, and suggested striking that sentence.

Mr. Murphey said he would do so.

Remarks by Stephen Post

Stephen Post said he had an ongoing battle with site forms. He said he redid #404, which is a more current copy and easier to read, noting the check boxes are more legibly checked. He said the second component, the historic component was quickly summarized on the last page of the Site Form in this version. He said he sought to "make up for the various sins of submission and omission" in he original form. He assumes they received the Historic Water Delivery System Inventory forms, 1A, 2A, 1B for the two acequias, noting these forms were completed, instead of the original forms provided by Howard Higgins in the original report, at the request of Michelle Ensey. However he dropped the [?] forms.

Mr. Post said, the project as he understands it, or tried to understand it after reading the minutes, asking if the Committee received the minutes, and the members indicated that they did. He said the minutes were pretty clear in this regard. He said, as Mr. Murphey said, the purpose of his involvement in the project was to document the clay deposits that are located in the steep river bank at the south end of Adam Armijo Park, as well as to provide an update of the two acequias, Acequia Cerro Gordo and Acequia de Muralla. He said, in his opinion, he completed those 3 tasks successfully, but along the way he also encountered what he believes to be a granite quarry associated with the clay deposits that hadn't been recorded during the initial inventory. He said he provided a description of the granite quarry, combined it with the clay deposits and assigned them all LA 173,403.

Mr. Post said while "wandering around the project area pondering what TRC had done or not done," he stumbled across a fairly extensive artifact scatter associated with a terrace border and a possible livestock tank in the northwest corner of the project area. He estimates between 500 and1,000 artifacts on the surface of the park property, with potential for buried deposits. He said his only explanation for that site having been missed in 2008 during the original inventory, is that somehow they had decided that the historic artifacts were road trash because the site is up against Cerro Gordo Road. He said this is road trash like 1970's or 1980's road trash, not 1900's road trash.

Chair Eck asked if it was even mentioned in the previous report.

Mr. Post said no, so this is a new discovery, and he obviously recorded this as a new site at LA 173,404, and he provided documentation and some interpretation. He said, because of the new discovery, he also updated the archival section of the original report, trying to provide a little more historical context for interpreting the site..

Mr. Post said his recommendations indicate that LA 173,403 is documented sufficiently by the field reporting and the site is insignificant because it reflects a pattern of resource exploitation and sort of industrialization of that neighborhood that has been thoroughly documented through other projects in the immediate vicinity, most notably the Cerro Colorado Report.

Mr. Post said the second site, LA 173,404, appeared to him to have good potential for buried deposits, partly because the livestock tank he documented, was excavated through a 19th and early 20th century deposit, another factor from the tank, and was spread across that western portion of the site leaving artifacts on the surface. He also saw quite a few artifacts he could attribute to have been deposited on the surface by rodent disturbances, burrowing and things like that. He said there is a pretty good chance that there is a substantial cultural deposit on that site. He said since he determined that the site is older than 75 years, he recommended that it is significant according to both the City of Santa Fe Archaeological Ordinance and State Statute and recommended avoidance in the future should additional work be planned for Adam Armijo Park.

Comments from the Committee

Tess Monahan

Ms. Monahan said she is fascinated that he found a projectile, and asked if that was in the artifact scatter.

Mr. Post said yes, noting it was sort of outside the limit of the main portion of the historic artifact concentration, along with a late developmental coalition pottery fragment.

Ms. Monahan asked what other kinds of artifacts were there, mainly in the scatter.

Mr. Post said there was relatively abundant amethyst, aqua and amber colored glass probably from bottles, a fair amount of clear glass probably from canning jars, a few sanitary seamed cans with knife openers, mostly in the 12 oz. range, a fair amount of white wear porcelain and some polychrome porcelains and blue wears. He said what was particularly interesting about the site was what he considered to be a high frequence of Native American made pottery, polished gray wares, micaceous utility wares, white wears from probably [?] polychrome, more than he is used to seeing, and pottery occurring in both concentrations reported.

Ms. Monahan said the report is excellent, she liked that it was integrated with the previous report which was before this Committee, and said it is nice to have "that knot tied with a bow."

Gary Funkhouser

Responding to Mr. Funkhouser, Mr. Post said he filled out the NIAF before he got to the Historic Water Report, noting technically the HCPI [Historic Cultural Property Inventory] forms were filled out by Higgins, and he believes he filled out the NIAF before he spoke with someone at ARMS. He was trying to figure out how to update and such, because his NIAF form is incomplete.

[Mr. Funkhouser's remarks here are inaudible]

Responding to Mr. Funkhouser, Mr. Post said he will fix the NIAF for Michelle Ensey.

Responding to Mr. Funkhouser, Mr. Post said in this form he states that he obtained HCPI numbers.

Mr. Funkhouser said there is no "slot here" to say that an Acequia form has been done.

Mr. Funkhouser asked if this report is an addendum to the previous report and if it has the same NMCRIS number.

Mr. Pierce said when a report has been submitted and filed previously, the addendum gets a new NMCRIS number, and can be tied together through the project.

Mr. Murphey said the City will do dual filing in this respect.

Derek Pierce

Mr. Pierce said he is a little fuzzy on what we're being asked to approve.

Mr. Murphey said the request is for approval for the report, the revisions to the existing report, and also to give clearance for the actual project, which is minimally described.

[Too many people talking here at the same time to transcribe]

Mr. Pierce asked where the improvements are in relation to the resources which were recorded.

Mr. Post said it is on page 10 of the report.

Chair Eck said on page 9 there is a "beautiful rectangle set within the park boundaries, and that beautiful rectangle corresponds to this rectangle and should tie it together."

Mr. Post said it is repeated on page 18 where he shows the planned improvement area, relative to the location of the Acequia Cerro Gordo and Acequia de Muralla. He said what you would like to see is probably on the site map for LA 173404, saying he could plot the western portion of the planned improvement which would show it relative to the site location. He said it is fairly close, commenting LA 173,404 and the planned improvement are close to one another.

Mr. Pierce asked if they are close enough to warrant a monitor.

Mr. Post said no. He said the artifacts at the eastern end of the site are a much lower density than he saw in the western portion, noting it is rocky and it isn't the same deposit.

Chair Eck said it appears there is 30 meters between the nearest concentration and any playground activity.

Mr. Post said this is correct, commenting his rectangle over-states the size of the area they are likely to disturb.

Mr. Pierce said it seems, for the immediate project, there is no issue. He asked if, in approving this report, are we giving clearance for the whole 5.6 acres, or are future improvements to be brought before this Committee.

Mr. Murphey said generally, ARC would approve a report that covers a certain percentage of acreage for this project and future projects.

Mr. Pierce said his concern is the original survey, noting they missed a pretty big site.

Mr. Post said, with regard to the area below the site to the south, he walked through the park, but he didn't survey it. He said it is a "different animal" and there isn't material in that portion of the site. He said he thinks it is a fair assessment on their part.

Mr. Post said in terms of 173,404, the Committee isn't giving clearance on that site, and this Committee or Ms. Ensey could define some kind of buffer.

Mr. Pierce believes Mr. Post correctly recommended avoidance.

Mr. Post said the State doesn't have a stipulation for protective easements for archaeological sites to manage and monitor them. This is a typical tool we use for private lands. Since this project is going forward to the Historic Preservation Division, he didn't feel comfortable recommending a provision which Ms. Ensey will consider good, but isn't covered under State law. He said this is his rationale, but this Committee can decide what it would like to do.

Mr. Pierce asked, regarding LA 173,404, if Mr. Post recorded all of the site, noting the west end cuts off in a straight line.

Mr. Post said that is the edge of the park and beyond that is residential property, fully landscaped.

Mr. Pierce said there seemed to be an inconsistency with one of the acequias which he recommended as not eligible in the Abstract, but in the form he said it is probably better to describe it as undetermined – the Acequia Muralla.

Mr. Post said he recommended that neither Acequia is historic, because they both were constructed within the past 25 ears.

Mr. Pierce said he was confused. He said Mr. Post said both had been rerouted, but one was essentially in the same corridor.

Mr. Post said the corridor is there, but the acequia itself is not.

Mr. Pierce said on page 2 of the Abstract, he said, "Neither acequia segment is a significant cultural resource and will not be affected by the proposed improvement. However, in the actual delivery form, on page 2 of the HWDSIF Form, "In the altered opinion, the status and segment of the Acequia de Muralla is more appropriately designated as undetermined or unknown."

Mr. Post said the ditch itself is not historic. The corridor which is presumed, but not documented, could be in that section. He has no problem with undetermined on that, especially since the acequia is not going to be affected by anything the City has planned, now or in the future. He can make that clear in both the abstract and recommendations, to say that the recommendation in the HWDSIF and Report jive.

Mr. Pierce said, to be consistent, you did decide to recommend it as undetermined, and he believes based on the management recommendation, Mr. Post should include avoidance as well.

Mr. Post said these are water transporting features and are still active, so the City can't disturb those. He said Mr. Pierce is correct in calling attention to it, because he had mixed feelings with these particular features as well, but in other acequias it is more straightforward, and he had mixed ideas of how to approach them. He said he is willing to recommend they be avoided, although there is no legal basis under City Ordinance and State law.

Mr. Pierce said he will withdraw his suggestions if the committee would like.

Ms. Monahan said the Committee has hit this snare previously, and we can't resolve it. It depends on who wants to enforce it, although there may be protective statutes.

Mr. Funkhouser's remarks here are inaudible.

Mr. Pierce said the main point to take away, is to make the eligibility recommendation consistent throughout the Report.

Mr. Post said there is language on page 48, paragraph 2, that if the City plans more improvements in the park that they consult with the appropriate community ditch association. He said he can square the recommendations with the forms, and make that language a little stronger.

Ms. Monahan asked if this document is to replace one which was in the report, or is it in addition. [The document is *Laboratory of Anthropology Site Record* which was submitted for the record and is on file in, and copies can be obtained from, the City Historic Division].

Mr. Post said it is to replace the one he submitted initially, LA 73,404.

Chair Eck

Chair Eck said he has nothing to add, commenting he likes the Report, and he is glad that Mr. Post went over the area with fine toothed comb and documented what is there.

MOTION: Tess Monahan moved, seconded by Gary Funkhouser, with respect to Case #AR-22-12, to approve the Reconnaissance and Reassessment of Cultural Resources Report for improvements totaling approximately 5.28 acres at Adam Armijo Park located off Cerro Gordo Road, in the River and Trails Archaeological Review District, requested by Stephen S. Post for the Facilities Division of the City of Santa Fe Public Works Department, subject to the amendments suggested by the Committee, and to recommend forwarding this approval to the New Mexico Historic Preservation Division in accordance with NMAC 4.10.17.

VOTE: The motion was approved unanimously on a voice vote.

1. **CASE #AR-22-12. REQUEST FOR APPROVAL OF ASSESSMENT AND MONITORING PLAN FOR THE CONSTRUCTION OF A SMALL BUS SHELTER TOTALING APPROXIMATELY 435-SQUARE-FEET AT THE PERA BUILDING PARKING LOT, LOCATED WITHIN THE HISTORIC DOWNTOWN ARCHAEOLOGICAL REVIEW DISTRICT. THE REQUEST IS MADE BY LAUREL WALLACE, NEW MEXICO DEPARTMENT OF TRANSPORTATION**

Chair Eck said the Committee can go ahead and consider this case without the need for Ms. Wallace to be in attendance. It was the consensus among the Committee to move forward with consideration of this case.

The Staff Report was presented by John Murphey. Mr. Murphey this is being treated as a courtesy review, which also was done by the H-Board in terms of the architectural treatment of the culture. He said with that given, staff recommends approval as follows.

BACKGROUND AND SUMMARY: At the request of the New Mexico Department of Transportation, the Office of Archaeological Studies proposes to conduct archaeological monitoring for the construction of a small transit shelter and ADA sidewalk improvements. The project is proposed for an area that is already developed as a parking lot; total disturbance will be approximately 435 square fee. The project will take place within the boundaries of LA 4450, disturbing approximately 0.1 percent of the site. A pedestrian survey conducted within the project area and its buffer found no cultural resources. The archaeologist, based on a review of archival sources, however, anticipates a high potential for encountering prehistoric and historic subsurface deposits, and recommends a monitoring program covering all ground disturbing activities. These findings and the monitoring plan are presented in the accompanying report, "An Archaeological Assessment and Monitoring Plan for the PERA Building Parking Lot Park & Ride Shelter and ADA Ramp Project, Santa Fe, New Mexico," (Barbour, Mathew J., and Richard H. Montoya and Mary Y. Weahkee, Archaeological Notes 447,2012).

STAFF RECOMMENDATION: Staff recommends approval of the proposed monitoring plan, as it meets the intent of the City of Santa Fe Archaeological Review District Ordinance (14-5.3) and Archaeological Clearance Permits (14-3.13(B)(1(d), and further recommends forwarding this approval to the New Mexico Historic Preservation Division, as per NMAC 4.10.15.

Comments by the Committee

Derek Pierce

Mr. Pierce said 14-3-13(B)(3)(a) speaks to unexpected discoveries, and presumes one of the premises of the monitoring plan is finding what you expect so there are no unexpected discoveries.

Chair Eck said this is a standard thing to do when "you can't see the dirt at all."

Mr. Pierce said the report mentions that the cemetery associated with San Miguel Church is probably well out of the way, but has moved around. There is a section in the rules about unplanned cemeteries. He asked if human remains are found, how do you know if it is an Isolated human remains or an unplanned cemetery based on "a one by one meter."

Chair Eck said we wouldn't necessarily know, but they are correct in saying what the likelihood is, because the known cemetery is "way far away" from this site. He said the standard plan if you find human remains, to stop, notify and figure out a way to move forward. He said upon discovery, there might be the opportunity talk about whether it is an isolated thing or if it is part of a larger thing you might call a cemetery.

Mr. Pierce said the report looks good, and the archival research is very thorough.

Chair Eck said this is the fruit of 5 years of work by Mr. Barbour in the very near area.

Gary Funkhouser

Mr. Funkhouser said he has only one small ministerial correction. On Page 6, under the heading "Climate" "Strike LA 4450 and insert Santa Fe."

Tess Monahan

Ms. Monahan said she has no comment. She said she likes Mathew Barbour's work which is excellent and she always learns something.

Chair Eck

Chair Eck said he has no comment, noting we have seen most of this material previously, and it's just packaged in a new report.

MOTION: Gary Funkhouser moved, seconded by Tess Monahan, with respect to Case #AR-21-12, to approve the Assessment and Monitoring Plan for the construction of a small bus shelter totaling approximately 435 sq. ft., at the PERA Building parking lot, located within the Historic Downtown Archaeological Review District, requested by Laurel Wallace, New Mexico Department of Transportation, with an editorial suggestion, and recommends forwarding this approval to the New Mexico Historic Preservation Division in accordance with NMAC 4.10.15.

VOTE: The motion was approved unanimously on a voice vote.

F. ADMINISTRATIVE MATTERS

Mr. Murphey said there is another request from 125 North Guadalupe, and hopes this can be done administratively. He said they need to install a sign, and the total disturbance would be a hole 6 inches in diameter, going down 36 inches on the easement. He said this is for Cherie Scheick had no real concern other than proposing a monitor to be on site and writing a small report.

It was the consensus among the Committee that the site shall be monitored and a report be submitted following the procedure.

G. COMMUNICATIONS

None.

H. MATTERS FROM THE COMMITTEE

Mr. Pierce said he is going out of town on Friday and would like to pick up his packet on Thursday. Mr. Murphey said the packets usually are available on Thursday, and he will work with duplicating to get this done.

I. BUSINESS FROM THE FLOOR

There was no business from the floor.

J. ADJOURNMENT

MOTION: Tess Monahan moved, seconded by Gary Funkhouser, to adjourn the meeting.

VOTE: The motion was approved unanimously on a voice vote, and the meeting was adjourned at approximately 5:30 p.m.

David Eck, Chair

Melessia Helberg

Melessia Helberg, Stenographer