City of Santa Fe



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**AGENDA** CHARTER REVIEW COMMISSION April 23, 2013

5:00 pm to 7:00 pm Santa Fe Public Library 145 Washington Avenue Main Community Room

- 1. Roll Call
- 2. Approval of Agenda
- 3. Approval of April 9, 2013 Minutes
- 4. Public Comment
- 5. Continued Discussion of Topics For Review to include Public Comment

#### **POLICY ISSUE**

a. Create an Auditor/Inspector General Position/Report regarding City Audit Committee and its functions and activity

# GOVERNANCE ISSUES - Santa Fe Public Library

- a. Create Full Time Mayor
- b. Mayor to Hire/Fire City Attorney, City Clerk and City Manager
- c. Mayor to Act as Chief Executive Officer
- d. Independent Commission for Redistricting
- e. Other Governance Issues to be Discussed and/or raised

# May 9, 2013 – City Council Chambers

#### **POLICY ISSUES**

- a. Limit Contributions to Candidates That Do Not Accept Public Financing
- b. Salaries to be Set by an Independent Commission
- c. Full and Complete Disclosure of Uses for Tax Bonds Prior to Election
- d. Broaden Referendum and Initiative Rights of Voters
- e. Signatures to be Required for Petitions/Recalls
- f. Proposal from City of Santa Fe Immigration Committee
- 6. Discussion/Possible Action Agenda Items for Future Meetings, including setting deadline for submission of proposed amendments to Charter
- 7. Communication from Charter Commission Members
- 8. Public Comment
- 9. Adjournment

Persons with disabilities in need of accommodations, contact the City Attorney's Office at 955-6512, five (5) working days prior to meeting date.

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NOT ACCEPT PUBLIC FINANCING.
SALARIES TO BE SET BY AN INDEPENDENT COMMISSION
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# MINUTES OF THE CHARTER REVIEW COMMISSION

Community Room Santa Fe Public Library 145 Washington Avenue Tuesday, April 23, 2013

### CALL TO ORDER.

A meeting of the Charter Review Commission was called to order by the Honorable Patricio Serna, Chair, at approximately 5:00 p.m., on Tuesday, April 23, 2013, in the Community Room at the Santa Fe Public Library, 145 Washington Avenue, Santa Fe, New Mexico.

### 1. ROLL CALL

Roll call indicated the presence of a quorum as follows:

The Honorable Patricio Serna, Chair Nancy R. Long, Vice-Chair Roman Abeyta Steven G. Farber Brian Patrick Gutierrez John B. Hiatt Houston Johansen Carol Romero-Wirth Daniel Werwath

### OTHERS ATTENDING

Jamison Barkley, Assistant City Attorney Irene Romero, City Attorney's Office Melessia Helberg, Stenographer

There was a quorum of the membership in attendance.

## 2. APPROVAL OF AGENDA

**MOTION:** Commissioner Hiatt moved, seconded by Commissioner Werwath, to approve the agenda as presented.

**VOTE:** The motion was approved unanimously on a voice vote.

# 3. APPROVAL OF APRIL 9, 2013 MINUTES

Commissioner Farber provided a list of ministerial corrections to the stenographer, the corrections were entered, and the corrected minutes were provided to the members by Ms. Romero via email.

**MOTION:** Commissioner Hiatt moved, seconded by Commissioner Werwath, to approve the minutes of the meeting of April 9, 2013, with the ministerial corrections.

**VOTE:** The motion was approved unanimously on a voice vote.

### 4. PUBLIC COMMENT

A copy of a proposed amendment to the Charter, provided by the Neighborhood Network, entered for the record by Rick Martinez, is incorporated herewith to these minutes as Exhibit "1."

A copy of a proposed amendment to the Charter, a policy statement, provided by United Way of Santa Fe, entered for the record by Stacy Quinn, is incorporated herewith to these minutes as Exhibit "2."

A copy of an email dated April 22, 2013, to Irene K. Romero from John Otter, regarding a proposed punctuation amendment to the Charter, entered for the record by staff, is incorporated herewith to these minutes as Exhibit "'3."

**Rick Martinez, President, Neighborhood Network,** said two weeks ago he appeared and asked to have something on neighborhoods included in the City Charter. He said Cheri Johansen, Vice-President, is handing out some proposed language to the Commissioners [Exhibit "1"]. He said the main concern of the Network is to ensure that they get some language in the Charter. He said he hopes the proposed language is acceptable, and will work with them if they could like to change the language.

Chair Serna noted there are several neighborhood associations, and said Mr. Martinez calls this the Neighborhood Network, and asked if all the associations got together and this language represents all the neighborhood associations.

Mr. Martinez said the associations didn't get together on this language, reiterating that the Commission asked them for language at the last meeting. He said they try to get the neighborhoods together, and they try to represent the entire City. He said the Neighborhood Network is very important to Santa Fe.

Chair Serna asked Mr. Martinez if he is the President of the Neighborhood Network, and Mr. Martinez said yes.

Commissioner Hiatt asked how many neighborhood associations are part of the Network.

Mr. Martinez said there were 28 members at the last count, but they try to work with them all. He said it isn't only neighborhood associations, they also have homeowners associations as members.

Mr. Martinez introduced Cheri Johansen, Vice-President. He said other members of the Neighborhood Network are in attendance, which include, Marilyn Bane, Former Councilor Karen Heldmeyer, and noting that Fred Rowe and Jim Harrington are members as well.

Marilyn Bane, a member and past President of the Neighborhood Network, President, Historic Neighborhood Association, and Past President of the Old Santa Fe Association, said she is here as part of the Neighborhood Network, but she is here on a different topic, although she supports Mr. Martinez. She said they want to support the policy statement on environmental protection submitted by the League of Women Voters. She said the Neighborhood Network has voted to support each and every one of the Charter amendments which were presented to the Commission by the League of Women Voters. She said, "We would like to also specifically call out the Environmental Protection Policy Statement, 2.03, and heartily endorse water as a primary issue, and it will continue to be, and we feel it is of such importance that it should be specifically mentioned, along with any other environmental statement."

Commissioner Hiatt said he may have misunderstood, but he thought Ms. Bane was telling us that the Neighborhood Network supports all of the Charter Amendments before the Commission.

Ms. Bane said, "No. Those that were recommended by the League of Women Voters."

**Stacy Quinn, Board Member of United Way,** provided a proposed Policy Statement with attachments, to the Commissioners [Exhibit "2"]. Ms. Quinn read the proposed amendment into the record. Please see Exhibit "2" for the text of the proposed amendment.

Ms. Quinn said in doing their work, they have discovered that the graduation rate is directly correlated to our 4<sup>th</sup> grade reading rate. She said they have been working with the County and Public School Officials, and one piece which is missing is the City. She said they felt that the City Charter should reflect the values that Santa Fe holds for our future, and that our children are our most important aspect, and therefore should be highlighted.

Chair Serna thanked her for her presentation, commenting if organizations such as United Way don't speak up for our children, then who will, because the children can't speak for themselves.

Ms. Quinn invited the Commissioners to the event being sponsored by United Way with Rob Gruenwald, a member of the Federal Reserve of Minnesota. He will be speaking about the financial investment in our children. [The balance of Ms. Quinn's statement is inaudible because of noise overlay]

**John Otter** said, "After a thorough reading of the State Constitution and relating all the provisions in there with regard to elections, it appears that the State Constitution would not allow the hand counting of ballots for municipal elections. That is because ballots are required to go into a machine, of a City over 1,500 people, and 'she' puts the ballots as required in a ballot box, which is required to be sealed with the locked ballots, and the ballot box is not to be opened until the canvas of the election to certify the votes, so there is no opportunity to access to the ballots to sort or hand count them before the results of the election are canvassed."

Chair Serna would like Mr. Otter to provide the section of the Constitution to which he is referencing.

Mr. Otter said he didn't bring details on that with him this evening. He said, "The bottom line is that the proposal that I made to require the hand counting doesn't appear to be allowed by the State Constitution. I think that can be taken off the agenda. Again, I thank the Commissioners for the time and attention that they paid to this, and apologize for the late discovery of the State Constitution provisions."

Mr. Otter said he found a punctuation error in the City Charter, Section 4.06 Ranked Choice Voting. He said, "The intent of the sentence is pretty clear, so the change in the punctuation is pretty clear, and the detail was provided, I believe, to Irene, and I hope the Commission can make that change without having the voters vote on moving a comma from one place to another."

Mr. Otter said, "The contingency clause of machines being available that will recognize certain errors, and all those contingencies in the Charter don't limit the counting of ranked choice voting ballots, any more than the State Constitution does, except for this phrase 'at a reasonable price,' which is not a problem because the County provides the machine. The solution to the problems are the new precinct machines that will satisfy the Constitution provision which requires the Secretary of State to approve the voting machines and a number of other steps that are too long to be dealing with at this point. I thank you for your consideration of these election changes, and I'm sorry that didn't work out."

# 5. CONTINUED DISCUSSION OF TOPICS FOR REVIEW TO INCLUDE PUBLIC COMMENT POLICY ISSUE:

A) CREATE AN AUDITOR/INSPECTOR GENERAL POSITION/REPORT REGARDING CITY AUDIT COMMITTEE AND ITS FUNCTIONS AND ACTIVITY.

A copy of Ordinance No. 2012-32, creating the Santa Fe Internal Audit Department, with attachments, entered for the record by staff, is incorporated herewith to these minutes as Exhibit "4."

A copy of the Audit Committee Member List, with attachments, are on file in, and redacted copies can be obtained from, the City Attorney's Office.

Chair Serna noted this amendment was proposed by Commissioner Farber, and he understands there are individuals here to brief the Commission on what the Audit Committee does. He said he is extremely impressed with the backgrounds of the members of the Audit Committee and we are honored to have them in attendance today.

Lisa Kerr, Internal Auditor, City of Santa Fe, asked what questions she can answer for Commissioner Farber.

Commissioner Farber said he is glad she is here and apologizes for the inconvenience when we were just provided the materials at the last meeting. He said he wasn't expecting a full report, noting the Chair of the Audit Committee, Maurice Lierz, is in attendance today. He thanked Ms. Kerr and Mr. Lierz for being present, and the Audit Committee for the report that was attached to the materials we were given at the last meeting, which was a report the Audit Committee had presented to the Governing Body. He said it was very helpful to him in understanding the issues, and "I note that it is a very recent Ordinance. It's 2012-32, which just passed in October 2012, which was two months before we started our meetings. So when I mentioned this, I wasn't exactly clear about what the City was doing. But I do have a question and having reviewed the Ordinance which created your position, if I understand correctly, you report to the City Manager, correct."

Ms. Kerr said, "Yes. That is correct."

Commissioner Farber continued, "In the Ordinance it indicates, and maybe this is just a matter of language, but in looking at the Ordinance along with the Report, and I very much appreciated your report, I was wondering whether there had been developed a yearly Internal Audit Plan yet."

Ms. Kerr said, "Yes. I will say that the Audit Committee has a sub-committee that works with the Internal Auditor and myself, that consists of two members of that Audit Committee who helped to review the Risk Assessment that I sent out to the various different departments. And using that Risk Assessment plus the results of wonderful interviews with various people around the City, we came up with an Audit Plan.'

Commissioner Farber said, "And so that's a formal document now."

Ms. Kerr said, "Absolutely."

Commissioner Farber asked, "And has that Plan been approved by the Audit Committee."

Ms. Kerr said, "Yes it has."

Commissioner Farber said, "I wanted very much to express my appreciation for the fact that the Report states, 'The Audit Committee has met 10 times in its last year.' I know when I say thankless, it's not thankless, because we need to be thankful that there are people who take this so seriously. It's thankless in the sense that there is no compensation for the members of the Audit Committee, but's it's hard work. And I've become sensitive to this "

Commissioner Farber continued, "And I wanted to express to the Chair why I raised this, because I have some professional dealings with the New Mexico Finance Authority, and the recent episode of a fraudulent audit that had been created by an employee. So I have become quite aware of issues that are involved with that."

Commissioner Farber continued, "I was concerned, in reviewing the report of the Audit Committee that the City's audit, for perhaps the last four years, has been late. And I'm wondering if remedial steps are in place now so that the next.... If I understand correctly, the statutory deadline was December first for the City, not just for the CAFR, but for the City's audit to be submitted."

Ms. Kerr said, "And I think you raise a really good point and it's been a concern of the Audit Committee and myself as well. And to answer that question, I would say that there have been meetings already with myself, Marty Mathieson from Atkinson & Co., and Teresita Garcia from the Finance Department, to try to come up with a benchmark to help get the audit report done sooner, or at to at least meet our deadline, that is our goal. And I believe, using the milestones that we've laid out, they will be able to meet that goal."

Commissioner Farber said, "Well. And I very much appreciate that, and I don't know whether this is addressed to the Chair of the Audit Committee or to you, but are there minutes kept of the Audit Committee meetings."

Ms. Kerr said, "Yes, there are."

Commissioner Farber said, "Well, that's a very important thing, because one of the issues that happened with the Finance Authority is that the Audit Committee met only sporadically, even though they were cabinet secretaries, and they didn't keep minutes of those minutes when various things happened. Can you think of any reason why the Audit Committee should not be a matter of ordinance as opposed to a Resolution of the City Council."

Ms. Kerr said, "And I would like to make one point of clarification before I answer that question. The Resolution for the Audit Committee was actually created in 2010. You know, the Audit Committee created the Internal Audit Charter which was 2012. So, again, I'm sorry, could you repeat your question."

Commissioner Farber said, "And I appreciate the fact, the way I see it, and I'll go quickly, is that you answer... you're an independent person within City government, you answer to the City Manager, but in some ways you also report to the Audit Committee. And that seems to me to be the check and balance, because the members of the Audit Committee are independent citizens who are not employees. In fact, several of the members, two are CPA's if I recall correctly, one is a lawyer, two are business people, so there is a protection in the checks and balances. And there is a difference between a Resolution which is just an expression of the will of the Governing Body versus an ordinance which is actually a law. So, I'm wondering whether there shouldn't be an ordinance, or the City shouldn't be required, and if I put you on the spot, you can just say that's out of my province."

Ms. Kerr said, "That's out of my province."

Commissioner Farber continued, "But why you would not, as a community, want to have, by ordinance, an audit committee, so that it will be there, maybe not the same members all the time, but it's not something that could just be changed by a simple vote of the Governing Body, actually it's not even a public hearing. Does that put you on the spot, but it's a rhetorical question."

Ms. Kerr said, "That's out of my province."

Commissioner Farber continued, "Right. So, Chair do you have a thought about that."

Maurice Lierz, Chair, Audit Committee, said, "First of all if you look at the City of Santa Fe, I think we're into a transitional mode. If I understood also what was behind forming the City's Audit Committee, we are advisory by nature of the Resolution. But I would express it in these terms, we have to learn to walk before we run, so evolution has yet to occur I think in our process. Also, what the duties of the Audit Committee..... we have them, but they may be changed in the future. I think this is a dynamic document, and if I understood it correctly, part of this started because of a suggestion by the State Auditor, one of our statutory State officers, recommending to the City that an Audit Committee be formed. So that was also behind this activity. So, I don't know if there is any objection to thinking of us in transition. We've been working for about two years. We're learning our jobs as we go. But in the State of New Mexico, we were aware of the Albuquerque audit situation. We were particularly impressed with the City of Las Cruces and their activity. And also, in the last year, we spent a great deal of time on the Internal Audit position and planning and stuff of that nature. I hope that's given you background."

Commissioner Farber said, "I understand that it would be difficult to set out duties, goals and functions of an Audit Committee. But if there were a simple expression that the City of Santa Fe shall have an Audit Committee, period, it would seem to me that that might be an appropriate thing, because that then would become a part of the fabric of government. And we leave to the Council and to the Committee how you go about your functions, but at least there will be a Committee, particularly if there was a finding, I guess, that was made by the State Auditor, and if that's one of his suggestions."

Mr. Lierz said, "I think it was informal. And it was debated by the Council. We did discuss it, and if I'm correct, our City Charter says that all employees presently are hired and fired by the City Manager. But I think there was dialogue in the City structure that, in our current situation, I think the City Manager would seek the advice of the Council, of the Finance Committee and the Audit Committee, before terminating our Internal Auditor. So these are informal things at this point."

Commissioner Farber said, "Chair, thank you. I don't have any more questions. I appreciate your attendance."

Chair Serna thanked Ms. Kerr and Mr. Lierz, noting it is a very impressive Committee.

Commissioner Abeyta said, "Mr. Chairman, I have a question. So is the intent then, Commissioner Farber, that we have language in the Charter that it is a requirement by Ordinance. Is that all we're being asked to consider here."

Commissioner Farber said yes.

Chair Serna said the City Charter is the Constitution for the City, so that would be your authority, plus an ordinance is a law of the City, but would you prefer it to be constitutional or an ordinance.

Ms. Kerr said, "I do believe the Ordinance that established the Internal Audit Department, I mean it is an Ordinance. It is 2012-32, I believe. It's the Audit Committee that was established by Resolution, and I think that is the question on the table and whether that becomes an ordinance or a resolution, I think the intent is the same, but again that's out of my province. But as long as the intent is there to have that committee on a going forward basis, I think that that would be fine with myself and the Audit Committee."

Chair Serna said, "I'm going to ask counsel to draft [an opinion] for the next meeting or so, and let us know whether it's by ordinance or resolution."

Commissioner Farber said, "Well it is by Resolution."

Chair Serna said, "Well, that's what you said, but she said it's by...

[Too many people talking here at the same time to transcribe]

Ms. Kerr said, "There's two different documents. One is the Audit Committee Resolution, which was established in 2010, that established the Audit Committee. And then the Audit Committee created the City Ordinance that established the Internal Audit Department, and I'm the Internal Audit Department, me, myself and I."

Chair Serna said, "Okay, I understand now. Any further questions from the Commission."

Commissioner Abeyta said, "Again, Mr. Chairman, so I understand, so what we're asking is that this be put in the Charter itself, that there be an Audit Committee that is established by ordinance."

Commissioner Farber said, "If I may. That it would be stated in the Charter, which is our governing document, that there shall be an Audit Committee established, and the Governing Body has X number of months to do that. That's what we did when we did the initial Charter for procurement. You have to have procurement laws, which shall be done, leaving to the Governing Body the details."

Chair Serna said, "As the proponent of this, I'm going to have to put him in charge [Commissioner Farber] to make sure what you all wanted is conveyed. In other words, for you to be the lead in that effort.

Commissioner Farber said okay.

# APRIL 23, 2013 – GOVERNANCE ISSUES – SANTA FE PUBLIC LIBRARY A) CREATE A FULL TIME MAYOR

A matrix of all of the issues raised before the Charter Commission prepared by Daniel Werwath and distributed to the Commission, is incorporated herewith to these minutes as Exhibit "5."

Chair Serna asked who is the proponent of this amendment, and if we ever established that.

Commissioner Long said, "I think this is an issue she [Long] raised, but there may have been some others as well. This is a long time ago now, this was at our first meetings. I know it's on our comparison chart [Exhibit "5"] that we have. It's a topic under Full Time Mayor. The summary of that is that 'The Mayor position of the City of Santa Fe, is a half time paid position. This initiative would increase the Mayor's position to a full time job.' And certainly there are those, including the Mayor, and some that will join us later, that would know far more about this than I do. But it seems to me that our Mayor typically has and certainly our current Mayor, you could say, it is at least a full time job and more. It's not a part time position."

Commissioner Long continued, "And our City certainly has grown enough and we have every complex issue out there that I think justifies us treating this position as full time, although we could not compensate someone for all of the work that goes into this job adequately, it should be a full time salary, I believe. And I think it has the added benefit of maybe being able to attract some candidates that would not otherwise be able to run for Mayor because they have got to keep their job, so they can look at this as a part time job. But I think it does open that field of people that may be considering it and see some full time pay for the job. And those that have worked hard enough and certainly are fortunate to have a retirement or a family business, as we have seen, or have other resources, are able to fill that position more readily than those who would not have those same resources. So it seems to me, we're just catching up with reality by doing this, because our Mayor works more than full time, and nothing about that is going to change as I see it."

Chair Serna said he can't vote, but he can express his opinion and he totally agrees with Commissioner Long in this regard.

Commissioner Romero-Wirth asked, "So I'm just looking at the powers and duties of the Mayor, and does it say in here somewhere, I don't see it under the section on the Mayor, that it is a part time position. I completely agree that it's probably full time and then some, but I'm confused... we wouldn't be adding a salary into the constitution, we'd be adding a statement that it is a full time position. And then hopefully, it will be compensated as such. I'm not sure why we think it is a part time position. Obviously, from watching the Mayor, I don't think he's part time. I'm just wondering if it says that somewhere in our constitution. If anybody knows."

Commissioner Romero-Wirth continued, "And I looked on page 12 of the Charter, under 5.01, where it outlines the powers and duties. And I don't see anything here saying part time, so the salary does reflect that. And certainly the salary as I understand reflects that it's part time or less. But it also may be what... I don't know what the basis for that is, for determining the salaries. So anyway, I just point that out,

that we would need, I guess, to add a statement in here saying that it's a full time position. I guess I'm curious whether.... how other charters handle that, because we wouldn't be putting in here a salary requirement, so we're going to have to flush that out."

Ms. Barkley said, "The Charter does not include the salary information, and also, as you pointed out Commissioner Romero-Wirth, it doesn't include a statement as to whether the position is part time or full time. The salaries for Mayor and City Councilors are set in a provision of City Code. And if you flip to your chart on the second to last page [Exhibit "5"], under *Salaries Set By Independent Commission*, it says SFCC 2-1.2 incorporates a State Statute §4-44-4 NMSA 1978, that sets the salaries for county commissioners of Class A Counties, and the salaries of the Mayor and the Councilors are set to mirror those of the county commissioners in Class A Counties. We all operate on the knowledge that it's a part time position [inaudible]."

Commissioner Farber said, "I think, by tradition. Certainly when I served on the City Council, it was perceived to be a part time position. Now someone who has a lot of time can put as much time and effort into the position as they want, but there was never any document that I saw that said it was full time, 40 hours, 60 hours. I mean the reality is, when you're on the Council if you're doing your work, you're spending 20-30 hours a week anyway, a minimum of 20 hours, sometimes 40 hours, a week. It was hard for me to juggle a law practice and be on the Council. I think that this raises some fundamental issues that we need to be thinking about, because it goes to a potential restructuring, more than just sort of tweaking, and having some of the policy statements that I've initiated and some others, as we go forward with the structure of municipal government."

Commissioner Farber continued, "I guess I want to ask the City Attorney this, because if I'm understanding correctly, and I may be wrong about this, I know that we [the Commission] can do anything with regard to making decisions and recommendations to the Council. The Council can accept or not accept it, and put it to the vote of the citizenry, so long as it is not contrary to State law. But are the salaries for the Mayor and the Governing Body set by State law. I know Albuquerque is different, but they're a different class county. So we could be, perhaps, making it a full time job, but limiting the salary, because we can't do anything about the salary, to then compensate the Mayor who is undertaking this as a full time position — I think I heard this, I'm not sure."

Ms. Barkley said, "The salary of the Mayor and Councilors are not set. The salaries for County Commissioners, the Ordinance of the City, Ordinance 2-1.2, the City has decided they would track with the salaries of Class A County Commissioners, and that can be changed."

Commissioner Farber said, "When I was on the Council, we got \$14,000 a year. What are the current salaries for the Councilors and the Mayor."

Ms. Barkley said, "I believe, although I will stand for correction, I believe it might be \$23,000."

Mayor Coss said, "It is "\$26,000 for Councilors and the Mayor."

Commissioner Farber said, "I guess my comment, and I just throw this open, I've not heard a

groundswell, not even a groundswell, an opinion from a lot of her stuff, but input from the community about wanting the Mayor to be a full time position, or not."

Commissioner Romero-Wirth pointed out that we haven't heard public comment on this.

Commissioner Farber said, "I understand that, but it was raised by Mayor Maestas at our first meeting. He's the one that came up with the idea. He said that in his presentation."

Commissioner Hiatt said, "I didn't have any authority to do so, but I invited the Mayor to come tonight, because these are issues that I thought we would group together, and it was convenient to hear from him at one time. And I certainly would like to hear from the Mayor on each of these 3 issues, and I don't know if we need to have each of them taken separately, but I hope you will invite the Mayor to speak at the appropriate time, which I think is soon."

Chair Serna said, "I just wanted to point out that Item C under Governance Issues, is *Mayor to act* as *Chief Executive Officer*. Well it's already in the Charter, Item C says, 'be the chief executive officer of the City,' so that's already in there.

Commissioner Werwath said, "I believe that is a clarification of language which, if you refer to the 3<sup>rd</sup> page of the matrix [Exhibit "5"], was to clarify the language. It says, and I believe and correct me if I'm wrong, but it defines the Mayor as the Chief Executive Officer, but does not provide a definition of that term, and that is the ambiguity that the League of Women Voters was proposing to be cleared up. I believe that the title in the agenda has been modified through a sort of [inaudible] game, if that makes sense."

Commissioner Abeyta said, "I think that in order to make a decision, at least for me, as to whether or not this should be a full time position, is what are the duties of the Mayor going to be. Are we just saying the duties don't change, as they are now, but that alone takes full time, so that's what we are discussing. Or, the duties would change also. The Mayor, since it is full time, will have more of an administrative authority since it's a full time position. So I think that it is important to clarify what are we talking about. Are we talking about that the Mayor continues to do the existing duties that take full time, because it's now a full time position, or if there is going to be more, like I said, more of a role in the day to day operations of City government."

**Brad Parkins, Camino Pequeno**, said, "Part of the problems you're dealing with is the approach you're dealing with, which is a judgment call. There are professional consultants who make a living gathering data on all kinds of jobs, some so obscure you'd never believe it. And then looking at those jobs, comparing salaries, what should the job pay. You pay for the consulting, they look at the situation, and they give you answers that you can back up against and you can support and challenge. Your judgment is not on the line. You read about all those big CEO salaries in the newspapers. Most of the directors don't make those judgments without going out to a consultant and saying, 'Mr. Consultant, look at the job that

our CEO has to do, his responsibilities, the size of the company, everything about the dynamics, compare it to the data on other people with similar duties and conflicts with the jobs, and come back and tell us what we ought to pay this guy'."

Chair Serna said, "Well that's great, but this Commission has no resources to hire consultants."

Mr. Parkins said, "You must have some money to do something."

Chair Serna said we don't.

Mr. Parkins said, "You might plead with the City Council and they'll allocate some money. It won't be a lot of money, and let me just carry this step through. I can promise you there are specialists in salary compensation for small city governments. They'll look at the size of the government, the size of the community. I don't know this, I'm not in the business, but they'll look at the population of the town, they'll look at the Mayor's job, they'll go back and look at what jobs are paying, whether they're full time, part time or this weekend, and they'll come back with an authoritative answer that will give you some roots and confidence that we can do right by this Mayor. You know somebody could come in and pluck away your Mayor because he's under paid. It's simple. Go on line. The biggest thing I can think of, but I think they're so big, is Perris, and they do compensation all over the world. It makes it simple, and it's fair."

Chair Serna thanked him for his input.

Commissioner Romero-Wirth said, "I just want to be clear though. Our role is not to determine the salary level of the Mayor, that's not what we are here to do. What we're here to do is determine whether we need to say it's a part time position or a full time position. I think we know historically that our Mayors put full time into this. So at some point we need to state that in here, because maybe they might be compensated consummate with a full time position, but we can't determine what their salary level is. That's not our role. So I just want to be clear about that."

Commissioner Romero-Wirth continued, "And I guess, when the Mayor does have an opportunity to speak, I would like to know if he is aware of how or why we can think of it as a part time position. Because if you read the powers and duties it doesn't say it's a part time position and there's a lot to be done here, so I don't know where we've gotten that idea over time. Unless, we just look at his salary now and say, 'oh my gosh, that's not consummate with a full time position,' therefore we have somehow come away saying it's a part time position."

Commissioner Long suggested that we go through the other issues, and then ask the Mayor to address all of them at one time.

Commissioner Farber said, "I just wanted to respond to Commissioner Werwath's comment in terms of the descriptive nature of some of these agenda items. This has just sort of been as we've carried it forward. And I think as we're moving, we're refining some of the more general descriptors, in the next meeting, yes, and what we did. There were certain ideas that came up as policy issues, or that came up as a governance issue, and I would just note that on our agenda for May 9<sup>th</sup> there's discussion about

salaries to be set by an independent commission. I'm assuming the salaries they're talking about are the salaries of the Governing Body, I'm thinking. I don't know about whether... and I think it was the suggestion of the League of Women Voters, I'm not absolutely sure about that. I don't remember who came forward with the commission with the set salaries by an independent commission idea."

Chair Serna said, "It was the former Mayor of Espanola."

Commissioner Farber said, "He said that as well. So, those two sort of dovetail and maybe should have been discussed together. I think that I would be interested in hearing from Commissioner Abeyta, who served in an administrative position in municipal government. Because if we have a full-time Mayor, Chief Executive Officer, and we have a full time City Manager, do we create the potential for conflict. I don't know whether we do or we don't, if there aren't very specifically defined duties for the City Manager, as such. And I think that Former City Councilor Heldmeyer agrees with the lack of description for some of the high ranking officials of the City."

# B) MAYOR TO HIRE/FIRE CITY ATTORNEY, CITY CLERK AND CITY MANAGER

Chair Serna asked who hires the City Attorney, the City Clerk and City Manager at present, and is it the City Council.

Commissioner Farber said, "It's the Mayor subject... under 5.01, I was just looking at this before. 5.01(D) says, 'The City shall have a Mayor who shall appoint and remove, subject to the approval of the Governing Body, the City Manager, City Attorney, City Clerk and members of advisory commissions.' That's in the Charter."

Commissioner Long said, "In terms of firing, at least as to the City Manager, the Council has the power to fire the City Manager, as well as the Mayor, subject to the Council's approval. So the issue here that I think that was brought up early on, is that of the Manager being subject to firing, not only by the person who appoints and hires the Manager, but also the Council. And it can, depending of course on the Councilor and the time, and even the issues, but it certainly could lend to a manager having, rather than a boss, to have 9 bosses. And there certainly could be some concern and fear where as to where to take direction, because at any time, there could be at least a majority of the Council that could fire the Manager, even though the Manager is hired by the Mayor. I think we elect our Mayor, and we have to put trust in our Mayor to be able to hire the top level executive team, and that's the team that serves the City and is appointed by the Mayor. I think it creates some problems for the City Manager in terms of where to take direction and having that sort of buffer that they can be fired by the City Council. And right now, under the Charter, the City Council can fire the Manager, even though they don't hire the Manager. I think there is some concern about the Manager being able to answer to a boss."

**Jody Larson, League of Women Voters,** said there is another conflict which is in Section 8.03, which provides, "The City Manager shall have the power to hire and fire all City employees," which she assumes would include the City Clerk and the City Attorney. She said the League was pointing out that that conflict was there as well. She said it is internally inconsistent.

Commissioner Farber said, "I believe that the City of Santa Fe has a Personnel Ordinance, so the Personnel Ordinance protects the vast majority of City employees. There are some employees who are called exempt employees, and I think that's what that goes to. But I know there has been, and I know that there continues to be, a City Personnel Ordinance."

Ms. Larson said that isn't stated in the statement, it just says, "... all City employees," period, so it doesn't distinguish between exempt and classified.

Commissioner Farber said, "I'm not defending any of this. The way it works, and I know because I do some employment law, is that provision 8.03 that you are talking about, if the manager wants to fire somebody, if they're an exempt person, meaning they don't have the protections of the classified service, then the Manager has that right, assuming it is done for legitimate purposes and there is not a, and I know Commissioner Long also does employment cases, but usually on the other side from me, but they would have the right to do that. If the person had a position within the classified service, then they would be protected through the personnel policies, and have a right to notice of the contemplated action."

Commissioner Long said, "Their issue is with the City Clerk and the City Attorney."

Commissioner Werwath said, "It is a clarification of language, right, basically to change the language in the Charter to reflect the practice that happens at the City. It refers to the City Manager hiring or firing the Attorney or Clerk which are hired by the entire City Council."

Commissioner Long said the Mayor hires the City Attorney and the City Clerk, as well as the City Manager, subject to approval of the City Council.

Former Councilor Heldmeyer said, "Yes, it is the case that the personnel policy comes into play, but ultimately when that policy is followed, it is ultimately the responsibility of the City Manager, if someone is let go."

Commissioner Farber said he understands this.

Jim Harrington, Common Cause, and a former Charter Review Commission Chair, said, "Just briefly, by way of background, I was going to describe what occurred in the previous Commission on these issues. And we had all kinds of proposals, including making this a strong Mayor type of government like Albuquerque's and this was the biggest controversy on our Commission. And this issue was pointed out under 8.03 of the Charter by Commissioner Long. I personally was against that change, but I didn't get to vote. And we finally came down to a very minor change. One was the Mayor's ability to vote even when there wasn't a tie, in situations in which the majority of all Councilors, not just those attending, were required to approve something by State law in order for it to happen. That was the only minor change we made."

Commissioner Long said, "So you're saying it was considered by the prior Commission, and that was removing the Council's ability to fire the City Manager."

Mr. Harrington said, "Yes, getting rid of 8.03(B)."

Commissioner Long said, "But the Commission did not take vote on it."

Mr. Harrington said, "Excuse me it was 8.04. I'm sorry. I'm pretty sure we did vote on it and there was a lot of discussion. I would be surprised if we didn't vote, but I haven't looked at the minutes. But there was a lot of discussion on it. I'm pretty sure we did vote on that and that was rejected, and we ended up accepting this much more [inaudible]."

Chair Serna asked if it was rejected by the Commission or by the City Council.

Mr. Harrington said, "The Commission. We ended up not making that a recommended change, I think. I'll look for that. If I come up with something, I'll stand up again."

Commissioner Long said, "You indicated it was a tie and the reason you didn't vote."

Mr. Harrington said, "No. I indicated I didn't get to vote on it because it wasn't a tie vote."

Commissioner Long said, Then you only vote in the case of a tie."

Chair Serna and Mr. Harrington said this is correct.

Commissioner Long said, "I was just wondering the depth of what your Commission did in the analysis. Certainly we're supposed to be taking a fresh look at all of these things and the ideas, and not to rubber stamp all of what was done 10 years ago. I mean we're analyzing this, so I appreciate you providing whatever the input was."

Mr. Harrington said, "Well, you're ranging more far and wide than we did in the issues. It was kind of apparent we had a majority of people on the Commission that didn't want to range too far and wide right from the start, so we didn't. But you're getting so much more attendance at your meetings, which is great. We did try."

Commissioner Farber said, "I would greatly appreciate it, from anyone on the Commission or in the audience, if someone could define for me the difference between the term Chief Executive Officer, which is what the Mayor is supposed to be, and under §3-14-13 NMSA, Chief Administrative Officer which is what the Manager is supposed to be."

Commissioner Romero-Wirth said, "And that's repeated in 8.03(A) of the Chanter, 'The City Manager shall be the chief administrative officer of the City'."

Commissioner Farber said, "Right. So I would like to know if anybody knows the...."

Commissioner Long said, "Well I think that was the issue the League of Women voters had, is it's not defined. It says he, the Mayor, currently a he, serves in the Charter as the Chief Executive Officer, but nowhere is that defined. That's the point."

Commissioner Farber said, "Well the Mayor's duties are actually defined in 5.01."

Commissioner Long said, "And one of them is to be Chief Executive Officer which is not defined."

Commissioner Abeyta said, "I just want to add, being a former County Manager. When city managers and county managers get together, we would always would ask each other, how high do you have to know how to count. In other words, I reported to 5 bosses, so I only had to count to 3. I always had to keep 3 happy. The City Manager has to count to 5. And so I agree with Commissioner Long, it would make the job much easier if the City Manager only had to report to the Mayor, plus it would keep the Councilors more focused on policy, than even the day-to-day."

Commissioner Long said it would keep them from intervening in day to day issues.

Mr. Harrington said, "I got the answer to the question. We had a voice vote on that, and it was rejected by a voice vote. I see we also had a divided vote on a proposal to let the Mayor hire and fire all City employees, not simply the Manager, the Attorney and the Clerk, and also all members of boards and commissions, not merely those that were advisory. And that was rejected too."

Commissioner Farber said, "I may have been reading something when you said that, could you just, so I can be clear, tell me what that first vote was again, that you just mentioned."

Mr. Harrington, "We [inaudible] for 8.04 which gives the City Council the independent power to fire the City Manager."

Commissioner Farber said, "So the Commission voted to leave the original Charter provision intact."

Mr. Harrington said, "Right. And also another proposal had the Mayor hire and fire all City employees also, and we left it alone."

Former Councilor Karen Heldmeyer said, "Let me clarify the League's position on the issues that have all been touched on, but let me just put them in place, A, B and C. The League has no position on a full time Mayor. On B, Mayor to hire/fire City Attorney, City Clerk and City Manager, we suggest primarily a change to the description of the City Manager's ability to do things. Because right now it does say, 'City Manager hires and fires all City employees,' and there are 3, including [inaudible], but they do not. In terms of, Mayor acting as Chief Executive Officer, we don't have a position. But we were suggesting that term is not defined in the Charter, and it's not clear what it means, especially vis a vis the City Manager."

Former Councilor Heldmeyer continued, "There's a fourth issue about Mayors that was left off this list which the League proposed, which is based on League position, that the Mayor vote in all instances."

Commissioner Hiatt said, "That's on there."

Commissioner Werwath said, "It's not on our agenda which I believe is the issue."

Former Councilor Heldmeyer said, "It's not on the agenda. Just reminding you it's out there. Apparently it's on the spreadsheet floating around. And, in the last Charter Commission, this part was changed so that the Mayor voted in cases where it made a difference, which doesn't include ties, but also in those cases where 5 votes are needed to pass certain Ordinances, and certain kinds of Land Use cases, and there may not be enough people present at a Council meeting, so that it cannot be approved without the Mayor's vote. But the League is favor of the Mayor voting and going on the record all of the time."

# C) MAYOR TO ACT AS CHIEF EXECUTIVE OFFICER

Chair Serna said this is already in the Charter, but the definition is the issue.

Commissioner Long said, "And what that may include."

Jarrett Applewhite, former School Board member, said," I wanted to respond to the question that Commissioner Farber asked. With respect to the private sector, the distinction between a Chief Executive Officer and the corollary position in the private sector is a Chief Operating Officer. And the CEO is a policymaker and reports to the Board and reports to a constituency that is elected by shareholders. The Chief Administrative Officer, or Administrative Officer, the corollary in the School system would be that the Superintendent is the Chief Administrative Officer, and the Chair of School Board would be the Chief Executive Officer. I don't know whether that's helpful in your deliberations, but in the world I used to inhabit, the administrative person or operating person was the person who made things in accordance with the policies defined by the governing body."

Chair Serna said, "So could we say the CEO establishes policy and the Chief Operating Officer implements that policy."

Mr. Applewhite said, "That is a perfect distinction. Yes. If a corollary factor, and you know better than I do what a corollary is, then the Chief Administrative Officer of the City would have no hand in deciding what the policies of the City are and would be charged with implementing whatever the CEO and whatever board or constituency he has the authority to represent, they would set the policy and the COO or the CAO would do the work."

Commissioner Romero-Wirth said, "In our current City structure, do we have a Chief Finance Officer, or do we call that person a Budget Director."

Ms. Barkley said it is a Finance Director.

Commissioner Romero-Wirth said the other confusion is that a Chief Administrative Officer might be confused as the financial person too, right."

Chair Serna said, "I am going to follow up with a question on the Chief Operating Officer having to report to 5 as opposed to 1, wouldn't that be a more efficient process."

Mr. Applewhite said, "I don't think there's complete uniformity in the private sector, but generally the interaction between the board, the policy making group, and the CEO is conducted independently of the COO. The COO is kind of the *jeffe or jeffa* who sits underneath the policy making body and is responsible for the implementation of the policy. In my experience, it's common that all the roads lead to the Chief Operating Officer, finance, personnel, legal, all of that."

Councilor Farber said, "We haven't really discussed that. If the Mayor is a policymaker and there is a clear line about that, I understand that. But when I was on the Council, we were always told that the role of the Governing Body is not to micromanage, so some Councilors paid attention to that, some didn't. I always understood it. But it seems to me though, that the role then of the Mayor is not to micromanage either. It's a broader policymaking issue, but the danger that I see in the structure, as we discussed it, if you have a Mayor in the future who steps beyond that policymaking function, and together with the Manager sort of does everything, and then leaves the Governing Body pretty much powerless. And they've been elected by a constituency or constituencies throughout the community to represent a particular view whatever that might be. We have the potential of creating a situation where you have two people who could, potentially, create an unhealthy situation in this structure that we're at least talking about."

Commissioner Werwath said, "If I could add to that, I would say the other side of that coin to be, what I'm going to offer as the devil's advocate is, the Mayor is elected by the people. And we're talking about a potential evil verus what I think in many cases is an actual evil that exists right now, in the situation where you have, I don't even thinking micromanaging, but managing in general. When you talk about the City Council, they are not a management body in any form, let alone a micro-management body. And I've seen this as the function of City government which hinders efficiency, hinders innovation, hinders the ability to carry out basic tasks, because people are afraid to stick out their necks. And if they do something that makes them stick out their necks, it makes them a target. I've seen innumerable amounts of staff time get gobbled up by City Councilor's pet ideas and pet projects. This is the real thing."

Councilor Farber said, "Well they shouldn't."

Commissioner Werwath asked, "How do you make it so they don't, because you wouldn't tell them that's not their job. But how do you make it not their job, I think is what the issue is here. And personally, I think that's a very important consideration in terms of a professionally run City, which I think we should have. But I'd also like to say, I think at this point, after the Mayor has sat here very patiently for an hour and a half, I would love to hear his points of view on several of these issues."

Mayor Serna said he also would like to hear from the Mayor.

# **Commentary by Mayor Coss**

Mayor Coss said, "Where to begin. The first thing Mr. Chairman, thanks for inviting me. I have just a few thoughts and observations, because I think what you're really talking about is a strong mayor/weak mayor, and which everyone in government kind of understands at some level, but the public doesn't understand. They think that I am, the Mayor is a strong mayor position. I can remember sitting with Governor Richardson once and he said, well I'm giving you a hard time because you vetoed a few of their bills. He was totally amazed when I told him I can't veto bills. Some Mayors have it. But then you talk about strong mayor/weak mayor, and how far do you want to go on the scale. The public doesn't know there's a difference and that's why I don't hear it discussed much. And whatever you do, I think the strongest part of being Mayor is that [inaudible], regardless of what the Ordinance says."

Mayor Coss continued, "But I think some of the things to think about that are do you want to keep the Mayor as a voting member of the City Council, or have him all the way off the City Council so they're not doing legislation and executive at the same time. The business community, every time I ever talk to the Chamber, they want to go back to City Councilors at large, which I think is unconstitutional and certainly gets away from one person one vote. But if you want that unifying view, then that's the Mayor that is voted on by everybody and would have a different responsibility than just the parks in your District, and the crime in your District, and they look at the whole City."

Mayor Coss continued, "The one thing I want to say about full time, is it's always full time as Commissioner Farber said. I don't know any City Councilor that does less than 20-30 hours in any week. You've got to, or you may as well not show up. And I do not feel that I have been treated unfairly by the City, by the community. I knew what the salary was, and that's not why I wanted the job. And if you are looking for the big salaries, you're probably in the wrong town anyway. But it is full time, and I think unless you address the salary piece and maybe this isn't the place, you're going to get a lot of retired State workers, because there's nobody else. They look at how much time it takes really, if you want to be effective, and they can't afford the financial sacrifice."

Mayor Coss continued, "I think you've been talking about some of these issues, about strong mayor/weak mayor and what's a Chief Executive. I even had to defended allowing the Santa Fe Art Institute to put chalk stencils on the sidewalk once for an event. 'Who gave you the authority to do that.' Well, I'm the Chief Executive Officer. It worked for a little while. When you look back to when I came on the seat in 1995, we've had 10 City Managers since 1995. Three Mayors, but 10 City Managers, and I think that ability where the Mayor appoints, but the Council can fire, is a difficult thing for any manager. We've been through 10 Managers. Maybe myself, maybe Mayor Delgado, maybe Mayor Jaramillo, appointed the City Managers, but we're been through 10. And the people don't... they just say what's the Mayor doing, they don't say what's the City Manager doing."

Mayor Coss continued, "And then inside City Hall, everybody says what's the City Manager doing. That's the response. It's who hires and fires them. But then the Council can fire them. And we've been through 10. And one that I was saying about now, that I think is a little perverse, as Commissioner Abeyta

was saying, managers start counting their votes. And we've had managers who say, can I just stay on the right side of the Mayor and count to 5 and keep my job. Well, we've had at least two cases, one was Ron Curry, a good friend of mine and the other was Asenath Keppler, who starting counting their votes, connecting with 5 Councilors and 'just ignore this Mayor.' And then you have a Mayor elected by all of the people that is being worked against by their own City Manager, and I've seen it happen twice in the last less than in 10 years."

Mayor Coss said, "You know I think that's the issue. Do you want to move to a strong mayor or keep a weak mayor, you know ceremonial. Ceremonial is fine, it's very very important. I think sometimes the mayors don't understand how important the ceremonial role is to the community. But the big power is what it's going to be in the 'bully pulpit.' A lot of the powers are not insignificant, and the ceremonial role is not insignificant. If it doesn't pay more, you are mostly going to get retired State workers running for Mayor or retired something running for Mayor."

Mayor Coss continued, "And the other thing, and I'll just pass this.... that commercial where the guy sits down with the kids and says, do you want fast or slow. And they all say fast. If you want a strong Mayor or a weak Mayor, I think that's kind of what you've got to think about."

Mayor Coss continued, "And the last piece is, in the Mayor's race in 2014, this will not apply. Whatever we pass that affects the role of Mayor will be on the ballot in 2014, but it won't apply until you elect a Mayor in 2018. It gives the community time to think about it and adjust. I would say the biggest problem right now, is having 3 times as many City Managers as we've had Mayors in the last two decades. And I'll stand for questions."

Chair Serna said, "Would you say Mayor that the City Manager really has 9 bosses, Councilors, and then the Mayor and some are pulling in different directions. That is the reason we've had 10 [managers] since 1995."

Mayor Coss said, "I think it's the main reason. We started off, Commissioner Farber was there, fire the Police Chief, or we'll fire you. That was the rallying cry in 1995. And I just went through that, but they didn't quite have the votes."

Commissioner Long said, "It could have gone the other way, too."

Mayor Coss said, "It could have gone the other way too. I think it's hard for Councilors to stay out of the politics of personnel management, small [inaudible] politics. We may know, if they get 5 votes. It's a very negative power. They could fire him, and the Mayor has to appoint the next one, him or her. Just sitting here thinking, we've also seen two that were shopping votes against the Mayor that appointed them. I don't think that's what the people vote for."

Commissioner Hiatt said, "Thank you Mayor for coming, and I appreciate your input, and I'd like to pin you down. I don't think we're going to have the authority to affect the salary. So if we're trying to enhance the position, and there's no terminology in the Charter already about full time/part time, do you have a suggestion of how to make that more effective. Is it just in the hirings and the firings, or is it all of

these things. For example, do you feel strongly about having an opportunity to vote on every issue."

Mayor Coss said, "I know the League probably wants the Mayor to vote on every issue. I think you could push the new law into Albuquerque, where the Mayor is not even on the City Council. And you have a very clear separation of legislation, policymaking and executive implementation of policy."

Mayor Coss continued, "Since they gave the Mayor the vote, if you need to vote, because you need that fifth or the sixth vote, I think it has been very useful to the Council. I think what usually ends up happening though, when you have to make an unpopular vote or a swing vote, you are unpopular, but that's okay. You run for office. So I think that was a good change and I've had to use it. I was required to use it, a couple of meetings ago, usually on Historic Design Review Board cases, where somebody is gone."

Commissioner Farber said, "Mayor, could you very briefly if you can for us, just define or explain how.... if the Santa Fe Mayor were full time/strong, that we're talking about, with a full time Manager, how that would differ from the governmental structure in Albuquerque, where I understand you have the Council, but you also have a full time Mayor and a full time Manager, essentially, whatever that person is called. Do you understand my question."

Mayor Coss said, "Yes. You either have a Council/Manager or you have a strong mayor. I think if you're going all the way strong Mayor, you wouldn't have the City Manager. You would have the Mayor's Chief of Staff, but you wouldn't have a City Manager *per se*."

Commissioner Farber said, "So you have Mayor Berry in Albuquerque, and he's, I guess the CEO as opposed to the COO, or not."

Mayor Coss said, "Right."

Commission Farber said, "And he has somebody under him, in this instance a COO, so that's the way that structure of government works to your understanding."

Mayor Coss said, "Yes. I think so. In Albuquerque, Mayor Berry hires the Police Chief, Mayor Berry is responsible for hiring the Finance Director, and the most top level positions that are his cabinet. [Inaudible because of noise overlay that sounded like someone hammering?]....they're not the Mayor's Cabinet, they're the City Manager's cabinet."

Commissioner Farber said, "And I haven't reviewed before this meeting, the Albuquerque Charter. But does the Albuquerque Council have the right to remove.... [someone indicated that they do not have that right]... okay."

Mayor Coss said, "And I just think we're in a stage where maybe the time's not there yet. I think a weak Mayor that's on the City Council is more for a smaller community or not as large as Albuquerque. Our challenges are very very serious. We see massive dysfunction at the federal and state level, and the cities have kind of got to do it themselves right now, but we won't be doing it ourselves, no matter what you

decide until 2018. I would just put the.... I like the idea of redistricting by an appointed committee. You might want to put something in the Charter that says...."

Commissioner Farber, "...give me an independent committee."

Mayor Coss said, "Independent committee. Yes. Because every time I've seen it... I'm not going to say it. But there's got to be some way to look at those salaries."

Commissioner Hiatt says, "One more time. I mean to pin you down as well."

Mayor Coss said, "You know I'm hard to pin down, Jack. You've been trying for years."

Commissioner Hiatt said, "With regard to the hiring and the firing of the City Attorney, the Clerk and the Manager, if the Commission were to recommend to the Council a stronger Mayor form, would that include, in your mind, the hiring of those positions all together."

Mayor Coss said, "In my mind I can see hiring them with the approval of the Governing Body or the City Council, but then, whether they stay or go is up to the Mayor. Because that's the person that stood for election. That's the person that has to stand for re-election City-wide."

Commissioner Hiatt thanked Mayor Coss for his response.

Chair Serna said, "Just one question. You talked about Albuquerque's system, and of course, they've got 900,000 people, but you're not suggesting that we copy Albuquerque."

Mayor Coss said, "No. I'm making observations. I think you need to move toward a stronger Mayor, but I'm not sure that it's adopt the Albuquerque system. Every system has it's drawbacks."

Commissioner Gutierrez said, "Being in government all this time, and listening to both Commissioner Abeyta and Commissioner Farber, 'three fingers and the devil's advocate,' has anything ever crossed your mind as a compromise. Let's say that Santa Fe does get a Mayor that they say is full time, and a decent salary and it brings people out, and then you wind up getting two bums. Is there anything about the firing of the City Manager.... has there ever been any other compromises in your mind, besides the way it is done now, and besides the Mayor having the authority by himself to do that.

Mayor Coss said, "Frankly, no. To address that 10 managers for 3 mayors issue, I think you're going to have to make it clear who is doing the hiring and firing of those top positions. Not to say there might not be a compromise on these forms [of government] here, or something that pushes the needle a little further to the strong mayor side."

Commission Gutierrez, "I think some compromise could be... in the middle is what I'm thinking. I've just not thought about what that might be."

Commissioner Farber said, "Mayor, what would be your thought, if there is a full time Mayor, and as the... the gentleman's left... that there are these firms that analyze the job, the salary requirements. We've been trying to do all of this with no resources, essentially except what we pull together and the people who are here. What are your thoughts about how, if we were, as a Commission, to recommend to the Governing Body that there be the full time Mayor, that there be an appropriate salary and how that is set to attract qualified people and not just, and this not to disparage retired State employees, as Mayor Delgado, I understand. And Sam was... Mayor Pick, had his independent business. But, and I do not mean to disparage Magistrate Judges, but I think we want to avoid, and this is going to sound like an oxymoron, a popularity contest, when in fact an election actually is a popularity contest. But it's a popularity contest just to get a job as opposed to having a civic calling. In my mind, there's a real difference. The Mayor should be running as a civic calling as opposed to just a good job with a salary. How do we, from your viewpoint, sort that out, or what suggestions do you have."

Mayor Coss said, "Well I think if you started from saying we want the Mayor to be a full time Chief Executive Officer, and the City should have a process for setting salaries, whether it's an independent group that looks at it. You're always trying to compare business to government, but they're not quite the same. There is a different set of qualifications for Mayor that the people decide, and that's hard to quantify and put in a salary. But I think this whole discussion of whether it is part time or half time, got to be, well they're paid exactly the same as Councilors. Everybody knows Councilors are part time, if you count 30 hours as part time. I think you should clarify that it is expected to be... that's your job. You're not doing any other jobs. You're not working for the State or working for Intel or anybody else. You are working for the citizens, it's full time. And then ask a citizens' group that would include something like this Committee to say let's look at those salaries and come up with something. It's not going to be, in my mind, it's not going to be over \$100,000."

Commissioner Long said, "It's not going to equate to a private company, because it can't."

Mayor Coss said, "I agree. It can't. If you starting setting those experience and skill levels, then we're going to exclude citizens who, under the New Mexico Constitution, have a right to run for the office if those people decide to do so."

Chair Serna said, "Now Mayor, would your preference be a strong mayor, full-time mayor, Chief Executive Office, with a Chief of Staff as opposed to a City Manager."

Mayor Coss said, "Having a City Manager. That would be my preference. That will not apply to me. I guarantee I may run in 2014, but I'm not running in 2018."

Chair Serna said, "We send it to the Council and they vet it and they decide what goes to the public, and they have the power to do so. Kind of keep that in mind."

Commissioner Farber asked, "The Chief of Staff, is that the Albuquerque model. It sort of rang a bell to me and why would that be preferable from your perspective as opposed to the City Manager."

Mayor Coss said, "Because that is where it is clear that the Mayor is responsible for the operation of city government. We missed our budget by \$7 million. [inaudible because of noise overlay]."

Commissioner Farber said, "But you appointed that guy."

Mayor Coss said, "I appointed a Manager, I didn't appoint the Finance Director."

Commissioner Farber said, "But the Manager selects the Finance Director, so indirectly you did, not you, but... that's way it all goes."

Mayor Coss said, "I see that, but I'm not allowed, under existing Charter to tell the City Manager who to hire and not hire, or who to fire or not fire."

Commissioner Gutierrez said, "You said in here, about the Police and Fire Chief, that those are under the hiring and firing of the City Manager."

Mayor Coss said, "Right."

Commissioner Gutierrez asked if that comes with a recommendation from the Mayor."

Mayor Coss said, "The City Manager usually doesn't hire or fire any top level administrator without the Mayor's blessing, and usually talks to Councilors. I hate to read in the paper that this person was not hired, and this person had problems."

Commissioner Gutierrez asked, "Well, are you putting them in same level as the other 3, or is it working the way it is, with the City manager, the Clerk and the Attorney, since they're the top level."

Mayor Coss said, "No. I think we might ought to look at the Finance Officer level. You might just change City Manager to Chief of staff, or something like that. Or you could just say the City Manager is appointed by the Mayor, approved by the Council, and could only be removed by the Mayor. Or maybe even a compromise, that the Manager can only be removed by the Mayor with the approval of the Council, but can't be removed by the Council, without the approval of the Mayor."

Commissioner Long said, "Or can't be removed without the recommendation of the Mayor."

Mayor Coss said, "Somewhere in there. Something to just... these are hard jobs. You can always have a revolving door at that top job, but I think it revolves a little too much in various ways to too much micromanaging and just patronage type of politics sometimes."

Chair Serna asked the Mayor if we can allow the public to ask him questions, and the Mayor said, "Certainly."

No member of the public asked a question of the Mayor.

Chair Serna told the Mayor he has been extremely, extremely helpful to the Commission.

Mayor Coss thanked the Commissioners for their work

# D) INDEPENDENT COMMISSION FOR REDISTRICTING

A copy of a Memorandum dated April 23, 2013, to the Santa Fe Charter Commission from the League of Women Voters, Santa Fe County, regarding Citizen Redistricting, is incorporated herewith to these minutes as Exhibit "6."

A copy of a *Proposed Amendment to Section 6.03 of the Santa Fe Charter to Establish an Independent Redistricting Commission*, submitted by Common Cause, is incorporated herewith to these minutes as Exhibit "7."

Chair Serna said we received excellent proposals from the League of Women Voters and from Common Cause. He said the Common Cause proposal "is exactly what were looking at when we decided the Redistricting cases statewide, so it seemed to have covered all those grounds."

Chair Serna asked Mr. Harrington to present the Common Cause proposal to the Commission.

Mr. Harrington said, "I realize the Chair probably has more expertise in this issue than many of you. I think we, and the representatives of the League, discussed this and we've exchanged drafts and come up with two different proposals. I think it really would be important to get an Independent commission involved in a major way. The redistricting process really degenerated to a rather seamy level since the last go-around. There was one of the several alternative proposals that stood out head and shoulders from all the others and the Council rejected it."

[The majority of Mr. Harrington's presentation is for the most part inaudible because of the noise overlay from the air conditioner and Mr. Harrington speaking so softly.]

Mr. Harrington said, "And so I think it would be advisable for this process to be given over to a commission. And I think this Commission is probably the only way that that's going to get done. I'm old enough to remember the days when there was serious mal-apportion all over the country in Congress and State Legislators. And there were proposals constantly to fix it, but it was very obvious the Legislatures were not going to do it themselves. [inaudible]

Mr. Harrington said, "There are 3 differences between the Common Cause Proposal and the League's, which I will just briefly mention. [His explanation of the first difference was inaudible]. The second difference is that Common Cause's proposal would give the final word to the commission on drawing District boundaries. And the League's proposal, as I read it, would allow the Council to create a commission that was purely advisory, leaving the Council to have the final say. I'm sure that is the kind of commission the Council would appoint, if you left it to the Council, that is an advisory commission. The trouble with that is it runs the risk of having the whole exercise be a waste of time and money. And that's

happening in some jurisdictions where they have an advisory commission. And then the Legislature says, well that's nice, we'll take your views into account and then they start and do the whole process again, and you haven't accomplished much."

Mr. Harrington continued, "If you were to have an advisory commission, it would be necessary to have the stages inspected bipartisan. I don't know how you would guarantee that in the Charter. So our preference is for the final word, the kind of thing that is done in California and Arizona."

Mr. Harrington continued, "The third one, and this one I wanted to discuss more with the League, but our proposal would have redistricting to be done only after every decennial census. And the League says at least every 10 years, so it leaves it to the Council to correct redistricting in between censuses. And as anybody who has followed the experience in Texas knows, that can really be abused. It's a full time job in the Legislature there. They're constantly redistricting, the State Legislature, every time one faction gets the edge over another. So 18 of the states have set up some kind of reform process, some kind of provision that prohibited doing it any more often than every 10 years. And I'm sure that's permissible under the Constitution [inaudible]."

Mr. Harrington continued, "I know Santa Fe has a somewhat unusual situation that the League is concerned about, which is there is about to be a significant annexation, and that would make some of the Districts very unequal in population. As long as it's not a permanent situation, the kind we had up until the 1960's. I don't think that's a particularly bad result to have the Districts [inaudible]. But other than that, one of the main points is we need something like this, and this Commission is the place to make it happen, and I think we and the League are in agreement."

Chair Serna said, "Would you repeat point one, I didn't quite get to it."

Mr. Harrington said the first point was to point out that the Common Cause proposal was a little shorter and simpler, which he said, "you can see that for yourself."

Chair Serna said it is on his computer. He said, "I just want to mention that we used to say that brevity is the nectar of the gods."

Jarrett Applewhite said, "I really appreciate the opportunity to testify on what I think is a pivotal governance issue for our public, which is extracting redistricting and drawing maps away from politicians. And I think it's a much bigger issue in partisan offices, but Santa Fe has such a long history of being progressive and in addressing forward-thinking governance issues, I was thrilled to hear that you were taking on this topic. And let me just indulge you for a minute by giving you a personal experience. Within a couple of months after my term expired on the School Board, the Board of Education met and drew up the map, and redrew in a way such that I would have to moved if I had wanted to run again for my old seat. And that could be just a coincidence or it could be the fact that I spent 4 years trying to create as much heartburn as I could, trying to get daylight into the finances of the School District. I wasn't a particularly popular figure on the part of people who worked there."

Mr. Applewhite continued, "If I had wanted to run for School Board again, 90% of the people who were my constituents, and who I had been meeting with for 4 years, so they could give me campaign contributions, I would be running from a new District, where I would have to meet my constituents again. And it wouldn't have been the end of the world, but the real question is, was that a political decision to disenfranchise me from the people I had been representing. And this happens across America all the time. There are states in this union that are a majority of one party, and have legislatures controlled by another party, strictly through effective control of the mapping process. And the people living in Eldorado are very lucky to have one of their own representing them. But the way that District was redrawn and Brian is no longer their State Senator. No, I'm confusing the Senate and the House. Rhonda King represented that area and she was not part of the Eldorado community, and her community of interest was more Edgewood and Estancia and now the opposite has happened. A resident of Eldorado represents that District in the house, but that District is like a chile. It runs all the way down to Torrance County and includes Mountainair. And I have no quarrel with Representative Easley, and as far as I can tell, he's doing a splendid job. But I'm not sure, if I was a resident of Mountainair, I would feel that a guy that lives 15 minutes from Santa Fe could represent me well."

Mr. Applewhite continued, "The way maps should be drawn in the real world is to reflect changing demographics – sizes of cities move, populations move, demographics change. And I've read the League's position and it's excellent in my opinion, but the people that decide where the lines should be, should be thinking about where is the center of population, what is the right way to allocate, in the case of Santa Fe, the map into four Districts so that everybody has a fair, equal change, not where does Jarrett live. Karen was my next door neighbor almost, but I never wanted to run against her. And it would have flattered me if she had thought that I could challenge her. But if I decided to run against her, and she were in charge of drawing the map, and she had the power to move me out of her district, that's exactly what you don't want. You don't want Karen Heldmeyer deciding I can't represent the community that I live in. And that's why an independent commission would be... the real reason I'm here is because I think if Santa Fe adopts an independent commission it would be setting and example for the rest of the State. And I intend to work as hard as I can to see that in 2015, a bill is introduced in the Legislature that, if passed, would require a change in the State Constitution to allow redistricting to be conducted by an independent commission at that level. And frankly, if the City of Santa Fe had already leaned toward independent redistricting, it would make that job easier."

Chair Serna said, "It would make it easier for the Supreme Court too, because I was there for 16 years, and for both censuses, we decided [the redistricting boundaries]."

Mr. Applewhite thanked the Commission for its time.

Chair Serna said, "One thing I noted in my notes, was that the Mayor was pro independent redistricting, so that's good to know. Yes."

Ms. Larson said, "In the interest of time, let me just say you have our handout [Exhibit "6"], and I think we did a really good job of summarizing the difference between the Common Cause proposal and the League proposal, and the League had no trouble supporting a redistricting commission that had the last say. Our language is exactly silent on that point. And I think he also summarized well our concerns about

having the language in, about redistricting at least every 10 years. It's up to you to decide whether there's too much mischief to be done that way, or if we want to allow for things like annexations and other kinds of interim situations that may arise."

Commissioner Farber said, "This is directed to the representatives of the League of Women Voters. I'm still not real clear about the objection or concern about the language in the Charter the way it is, where it says the City Manager shall have the right to fire. When right after that, under 9.02, it says the City has to have a merit personnel system, which would cover everybody, except those who were exempt. Am I missing something, or did you want specific language in that Section 8.03, assuming it stays, that somehow modifies the power of the manager to hire and fire all employees, because it's subject to a merit based system by the Charter as it is."

Commissioner Long said, "I thought one of the issues was that the Charter said the City Manager can fire the City Attorney and the City Clerk, and the City Manager can't do that. Those are Mayor appointed positions and could only be fired by the Mayor."

Commissioner Romero-Wirth said, "Except that 8.03 says the City Manager shall have the power to hire and fire all City employees."

Commissioner Werwath said, "We just need to change that to provide that is the case, with the exception of the City Clerk and the City Attorney, which are appointed by the Mayor."

Commissioner Romero-Wirth said, "I think we might need to differentiate... I mean, I assume that there are exempt positions and classified positions, so use the State's terminology, which I don't know if that carries down here. And classified people can be fired, subject to the rules of the classified services. So I think there's just some ambiguities here."

Former Councilor Heldmeyer said, "And there are limitations on exempt positions as well, as those who have been through lawsuits on that issue know."

Commissioner Romero-Wirth said, "So I think there's quite a bit that needs to be fixed here."

Chair Serna said, "In the League of Women Voters proposal, it says it must meet all federal criteria, including population and the provisions of the Federal Voting Rights Act. So that would address B, and Common Cause's Districting Plan, plus avoid dilution of minority voting strength. That's what you're including."

Commissioner Romero-Wirth said, "That's current law actually and in the Charter, which is a legal standard and a precedent for them, and they are stated here, which I think is sort of interesting, because it's not really necessary, because is the way they have to do this stuff anyway."

# E) OTHER GOVERNANCE ISSUES TO BE DISCUSSED AND/OR RAISED

None.

# C. MAY 9, 2013 - CITY COUNCIL CHAMBERS

### **POLICY ISSUES**

- A) LIMIT CONTRIBUTIONS TO CANDIDATES THAT DO NOT ACCEPT PUBLIC FINANCING.
- B) SALARIES TO BE SET BY AN INDEPENDENT COMMISSION.
- C) FULL AND COMPLETE DISCLOSURE OF USES FOR TAX BONDS PRIOR TO ELECTION.
- D) BROADEN REFERENDUM AND INITIATIVE RIGHTS OF VOTERS.
- D) SIGNATURES TO BE REQUIRED FOR PETITIONS/RECALLS.
- F) PROPOSAL FROM CITY OF SANTA FE IMMIGRATION COMMITTEE.

# 6. DISCUSSION/POSSIBLE ACTION AGENDA ITEMS FOR FUTURE MEETINGS.

Commissioner Hiatt said, "I would like to suggest that we soon establish a cutoff date for new subjects. We could put that on the next meeting agenda. I don't think it's necessary to do it right now, but I am just getting antsy about this."

It was the consensus among the Commission to defer establishing cutoff dates for new proposals to the next meeting.

# 7. COMMUNICATION FROM CHARTER COMMISSION MEMBERS

A copy of an article from <a href="www.NYTimes.com">www.NYTimes.com</a>, Weekend Gun Report: April 12-14, 2013, entered for the record by Commissioner Farber, is incorporated herewith to these minutes as Exhibit "8."

Commissioner Farber said, "I wanted to hand out something, following up on my conversation. It is a *New York Times* column by Gabrielle Giffords who was the Congresswoman who was shot."

[STENOGRAPHER'S NOTE: The article was distributed to the Commissioners but a copy was not provided for the record.]

Commissioner Farber said, "I am hoping, however depressing, people are following Joe Nocera and his columns in the New York Times where he compiles the Weekend Gun Violence Reports [Exhibit "8"]. I'm handing these down. On line, you can get access to the actual links, showing the significance of the issue in the country."

Ms. Barkley said, "I just wanted to say, in terms of scheduling, that our office has received a request from the Neighborhood Network to be on the agenda with a discussion item at a future meeting."

Commissioner Romero-Wirth asked what topic they want to discuss.

Ms. Barkley said it has to do with the Neighborhood Bill of Rights, noting they have proposed language for consideration.

Chair Serna suggested it be added to the agenda of May 22, 2013.

Commissioner Farber said to his knowledge, there isn't a date for a meeting after May 9, 2013.

Commissioner Werwath said there is, noting the meetings are scheduled through the end of June, "based on the process that I created."

Ms. Barkley said the schedule is on the website.

[Too many people talking here at the same time to transcribe.]

Commissioner Long asked if all the scheduled meetings are at 5:00 p.m., and Chair Serna said this is correct.

Commissioner Werwath said, "I think one of the things to remember, is that all of the things that have been proposed are going to be considered one more time in a final deliberation. So all matters that have been brought up, that haven't been removed by the Commission to now, will be heard at that time. So it may not be necessary to schedule a specific discussion item prior to that final deliberation."

Chair Serna said he has not sensed, or seen or heard "or even smelled any objection."

Ms. Barkley said, "I wanted to bring to everyone's attention that, I believe it was at the meeting at the Southside Library, the Commission voted not to pursue the item any more that had to do with term limits for Mayor and City Councilors. And the reasoning was that was in the group of items that are unconstitutional. So Commissioner Romero-Wirth brought to my attention that item was specifically called, in the enabling Resolution the Council passed, to ask this Commission to consider. It was one of two things that was called out by the Council to have this body consider."

Commissioner Romero-Wirth said, "Yes, so we'll just put in our final report to the Council why we didn't move forward with that was because of the legal piece."

Ms. Barkley said, "In the enabling Resolution they acknowledged that it was illegal at this point, but they requested that it be considered on its merits."

Commissioner Romero Wirth said, "We did. And we can't do it."

Commissioner Werwath said, "Here's what I think. If you read the enabling Resolution, the language very specifically says, 'Even though it's not currently allowed by State law, this should be considered because of the length of time between Charter revision and the potential for State law to be reversed, prior to the next Charter Commission hearing.' So I, me personally, when I voted for that, I voted on the merit of it being preempted by State Law, rather than considering the merits of it at some point in the future."

Commissioner Romero-Wirth said, "But that can also still be our position, that because it's excluded by State law, we're not going to spend time on it. I think we can still use that as our basis."

Commissioner Werwath said, "Because of what my own feelings were, I would not have voted that way, had I had that language, and the fact that they wanted it specifically considered in the Resolution."

Commissioner Farber said, "Well, Daniel, if you wanted to, I think, and if you wanted to have another vote, since, if I understand correctly, you are in the majority, you could move to reconsider that issue when we vote on things. And make your argument, and then there would be a vote under Robert's Rules of Order."

Commissioner Werwath said, "I think Jamison was just bringing that up to call attention to that fact for the rest of the Commission, because I was kind of surprised by it when I came across it."

Commissioner Long said she also had forgotten about that, too.

Commissioner Farber said, "But that was just in the Whereas clauses, it wasn't in the Be It Therefore Resolved clause. It doesn't matter to me."

Commissioner Long said it doesn't matter to her either.

## 8. PUBLIC COMMENT

There was no further public comment.

### 9. ADJOURNMENT

MOTION: Commissioner Werwath moved, seconded by Commissioner Hiatt, to adjourn the meeting.

**VOTE:** The motion was approved unanimously on a voice vote, and the meeting was adjourned at approximately 7:30 p.m.

The Honorable Patricio Serna, Chair

Melessia Helberg, Stenographer

Proposal for Neighborhood Neighborhood Preservation and Protection.

>> After 2.03

>> Neighborhoods are key to the historical and cultural heritage defining the diverse and unique character of Santa Fe. In order to protect Santa Fe's neighborhoods and their quality of life, the governing body shall promote and prioritize neighborhood protection in land use planning, development and building determinations. To enhance and ensure neighborhood protections, the governing body will promote communication with Neighborhoods and Neighborhood Associations. The governing body shall encourage and recognize Neighborhood Associations to represent and articulate the legitimate interests of Neighborhoods. The governing body shall endeavor to preserve the unique cultural and architectural heritage of individual Neighborhoods. To affect these ends, the governing body may enact ordinances and establish appropriate commissions/commissioners with jurisdiction, authority, and staff sufficient to effectively administer this policy

Revision to 2.06 General Plan

The governing body shall establish and adopt by ordinance or resolution the policies, goals and objectives outlined in the city General Plan in adherence to the Policy Statements of Environmental Protection, Neighborhood Preservation and Protection, and Cultural Preservation. Such policies, goals and objectives shall not be revised or amended without sufficient public notification of the Neighborhood (s) and one or more public hearings by the governing body at the earliest appropriate opportunity.

These proposals for the City Charter were approved by unanimous consent by the Neighborhood Network Board of Directors.

### **Neighborhood Network Mission Statement**

The mission of the Neighborhood Network is to work for the political, social and economic empowerment of neighborhoods in Santa Fe and Santa Fe County; to help enhance neighborhood character and quality of life; and to assure that neighborhood residents are given a prominent role in participating in and commenting on projects and proposals that will affect them.

Rick Martinez, President, 983-5643, Morganmartinez@yahoo.com; Cheri Johansen, Vice-President, 989-7739, cherijjohansen@gmail.com

Efhilit "1"



The Board of Directors of United Way of Santa Fe County recommends that the Santa Fe Municipal Charter be amended as follows:

**Article II. POLICY STATEMENTS** 

Add section:

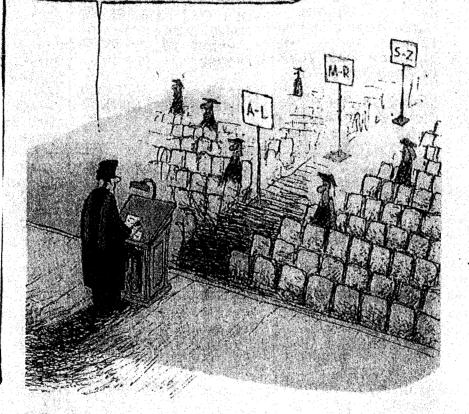
Our Commitment to Our Children.

Our children are Santa Fe's most valuable asset. In order to nurture and protect our children and to enhance our children's ability to thrive and to grow into productive members of society, the governing body shall take into account the effects of any action on our children and shall take action to support and protect our children. To effect these ends, the governing body may take whatever action is necessary and may enact ordinances and may establish appropriate commissions with jurisdiction, authority, and staff sufficient to effectively administer this policy.

Thursday, April 18, 2013 THE NEW MEXICAN **B-11** 

#### **NON SEQUITUR**

I'D LIKE TO BEGIN BY ADDRESSING THE MYTH OF OUR EDUCATION SYSTEM FALLING BEHIND THE REST OF THE WORLD...



MOBILIPHY, 14. 4-18
DIST. BYUNDERAL UCLICK WILEYLIKOEARTHLINE, 467 GOCOMICS, COM

# High school dropouts to face tougher, pricier GED exam

By Michael Alison Chandler The Washington Post

WASHINGTON — Hundreds of thousands of high school dropouts hoping to earn an equivalency diploma will have to pass a more challenging GED test that is being designed to improve the prospects of low-skilled workers in a high-tech economy.

The largest overhaul in the exam's 70-year history follows growing criticism that it has fallen far short of its promise to offer a second chance for the 39 million adult Americans without a high school diploma. Very few of those who pass the GED test pursue higher education, and most struggle to earn a living wage.

The new exam, scheduled to be introduced in January, will emphasize skills that are more relevant to today's employers and colleges, including critical thinking and basic computer literacy, as the test goes digital and the pencil-and-paper version is abandoned. It also will be aligned to national academic standards approved by 45 states and the District of Columbia, matching it more closely to the education students are now expected to receive in public schools.

CT Turner, a spokesman for the GED Testing Service, said the new test is motivated by the economic reality that a GED alone, like a high school diploma, will not help the approximately 800,000 people who take the test each year. The test has to become a "stepping stone" to college, he said.

"If we are not going to give them a chance to better their lives, we are giving them false hope," he said. "We are assigning them to a dead-end job."

The United States has slipped from first in the world to 16th in college attainment for young adults, a trend that President Barack Obama has pledged to reverse.

The battery of tests known as the GED, for General Educational Development, was first administered in the 1940s to give returning World War II vetNobel Prize-winning economist James Heckman found in the early 1990s that America's high school equivalency certificate was not equivalent in the labor market.

erans a way to return to school and take advantage of the GI Bill. It expanded as federal funding began flowing to adult education programs and GED programs were introduced in prisons. The test has increased in rigor four times. Today's challenge — to prepare high school dropouts for college — is steep, particularly given that many preparation programs squeeze four years of high school material into crash courses offered in church basements, said Terry Grobe, a program director for Boston-based Jobs for the Future.

The average GED test taker is 26 years old, and nearly a quarter of all test takers are 16 to 18.

Historically, most test takers' aspirations have ended with the GED. A 2011 study by the GED Testing Service found that although about 60 percent of test takers said they planned to pursue postsecondary education, just 43 percent enrolled. Of those who went on, about a third dropped out after a single semester and only 12 percent graduated.

Without further schooling, the GED offers little economic payoff. Nobel Prize-winning economist James Heckman found in the early 1990s that America's high school equivalency certificate was not equivalent in the labor market. Those who passed the GED earned far less than high school graduates and worked fewer hours.

On average, GED recipients fared about the same as dropouts who never took the test, further research showed. One subgroup, the lowest-skilled test takers, did eventually earn bigger paychecks, but not enough to lift them out of poverty.

Heckman and other economists have concluded that the GED test is limited in its ability to predict success because it only measures cognitive ability.

"There are other skills that matter in life: showing up in class, doing your homework, getting along with peers — things that matter in school and in college," said John Eric Humphries, a University of Chicago economist. Such skills are more difficult to measure and more likely to be developed in school, he said.

But Turner said that by setting a higher bar with the tougher test, more people will be prepared to enter college without getting stuck in remedial courses, a common reason students drop out.

The new seven-hour exam will condense five subject-area

subtests to four: Reasoning through Language Arts; Math; Science; and Social Studies. Th test will require more analysis and a deeper understanding of mathematics. Instead of one essay, there will be two written response sections. The threshold for passing the new test, lik the current one, will be based on how a random sample of graduating high school seniors perform on it. The cut score is set so that about 40 percent of traditional high school student could not pass all five subtests

More than just providing a number score, the updated assessments will come with a detailed score card that lists which skills the test takers hav mastered and which are still lacking, indicating whether the have enough grounding in algebra to qualify for a workforce training program, for example or whether they are prepared enroll in credit-bearing college classes.

The new test — emerging from a partnership between the American Council on Education and Pearson, the world's largest education and testing company — will cost \$120, mo than double the current price many places.

# Study: Babies may be smarter than we think

By Geoffrey Mohan Los Angeles Times

LOS ANGELES — Babies wise up fast. By the time infants are 3 months old, their unfinished brains are laced with a trillion connections, and the collective weight of all those firing neurons triples in a year. But the indecipherable babbling and maladroit wiggling so beloved by parents just leave scientists in baby labs scratching their heads. What do those little people know, and when do they know it?

A team of French neuroscientists who compared brain waves of adults and babies has come up with a tentative answer. At 5 months, infants appear to have the internal architecture in place to perceive objects in adult-like ways, even though they can't tell us.

"I think we have a pretty nice answer," said Sid Kouider of the Ecole Normale Superieure in Paris, whose findings were published Friday in the journal *Science*. "Babies as early as 5 months, and probably earlier, are displaying the same neural aspects of consciousness as adults."

The findings hint at an early shift from a largely passive biological process shared with other animals to the uniquely human ability to ponder ourselves and our surroundings in complex and abstract ways.

Researchers spent the better part of five years fiddling with fussy babies — at 5, 10 and 15 months of age — who had to sit still while wearing a cap with 128 electrodes and watching images flicker before them at eye-blink intervals.

Researchers have spent decades observing infants' eye movements, attempting to delve into such issues as memory, cognition and perception. But there is a limit to what they can infer.

The French team recorded brain waves in the 80 infants who could sit still while wearing their electrode caps. While adult-like wave forms were somewhat weaker and delayed in 5-month-olds, they were strong and sustained in the older babies, the researchers reported.

#### Prenatal to 3 EARLY EARLY **CHILDHOOD**

Building healthy families

- First Born® Home Visiting
- Triple P Positive Parenting Program

Age 4

#### **EARLY** LEARNING CENTER

Quality Pre-K Classes

In Partnership with Santa Fe Public Schools

Ages 5 to 13

#### **OUT OF SCHOOL PROGRAMS** READLEARNSUCCEED

- Kindergarten thru 3rd Grade literacy
- Enriching activities for kids
- Tutoring and homework help
- Summer programs focused on literacy and culture

Santa De United children's project





New Mexico Early Childhood Development Partnership

#### **EARLY CHILDHOOD** POLICY & ADVOCACY

- Business community advocacy
- Policy change
- Sustainable funding

## READLEARNSUCCEED

#### PARENT SUPPORT Across All of Our Programs

- Positive Parenting Classes
- Inspiring parents to support their children's education
- Adult education classes to learn new skills

#### COMMUNITY INSPIRED ACTION Engaging Santa Fe

- Early Education = Economic Development
- Early education for every child
- Local Partnerships

#### VOLUNITEER **OPPORTUNITIES GIVEADVOCATEVOLUNTEER**

- Tutoring
- Pre-Kindergarten
- Administrative Support



United Way of Santa Fe County

#### ROMERO, IRENE K.

From: John Otter [jmotter@q.com]

Sent: Monday, April 22, 2013 8:02 PM

To: ROMERO, IRENE K.

Subject: City Charter 4.06 punctuation

**Punctuation** 

The Municipal Charter in 4.06 states "Commencing with the general municipal election in March 2010, or as soon thereafter as equipment and software for tabulation of votes and the ability to correct incorrectly marked, in-person ballots, is available at a reasonable price and at all subsequent elections, the mayor, councilors and municipal judge shall be elected using a ranked choice (sometimes called instant runoff) voting system....." There appears to be a punctuation error in the first sentence of Municipal Charter in 4.06. The phrase "is available at a reasonable price" is left without a noun to act upon. The intent appears to be to have "is available at a reasonable price" modify "equipment and software." To make that change, the comma after "ballots" would be deleted and a comma inserted after "price".

John Otter 471-9073 <a href="mailto:jmotter@q.com">jmotter@q.com</a>

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#### 1 CITY OF SANTA FE, NEW MEXICO 2 **ORDINANCE NO. 2012-32** 3 5 AN ORDINANCE 6 RELATING TO THE ESTABLISHMENT OF THE CITY OF SANTA FE INTERNAL AUDIT 7 DEPARTMENT; CREATING A NEW ARTICLE 2-22 SFCC 1987. 8 9 BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF SANTA FE: 10 Section 1. A new Article 2-22 SFCC 1987 is ordained to read: 11 2-22 [NEW MATERIAL] INTERNAL AUDIT DEPARTMENT 12 A new Section 2-22.1 SFCC 1987 is ordained to read: Section 2. 13 2-22.1 [NEW MATERIAL] Short Title. Article 2-22 SFCC 1987 shall be cited as the 14 "Internal Audit Department Ordinance". 15 Section 3. A new Section 2-22.2 SFCC 1987 is ordained to read: 16 2-22.2 Findings; Purpose; Goals. 17 A. The governing body finds that good governance, transparency and accountability are 18 critical in the public sector for the effective and credible functioning of a healthy democracy, and in 19 fulfilling the government's responsibility to citizens and taxpayers. 20 B. Transparent and reliable reporting and effective auditing in government serve to 21 promote accountability, enhance the effectiveness of government services to its citizens, and increase 22 the public's confidence in their government. 23 The members of the governing body share a duty to insure that the actions of public C. 24 officials, employees and contractors of the city are carried out in the most responsible manner

possible and that city policies, budgets, goals and objectives are fully implemented.

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1	D. To accomplish this, the city requires the services of an independent office to provide
2	independent, objective assurance and review services designed to promote transparency,
3	accountability, efficiency and effectiveness of city government.
4	E. The governing body does hereby establish the internal audit department, an
5	independent city department of city government reporting to the city manager, which shall oversee
6	the internal auditor and the functions hereby established.
7	F. The governing body also directs the finance department, in cooperation with the audit
8	committee, to establish a job description, a code of ethics, internal audit plan of work guidelines,
9	operating procedures and a departmental risk analysis.
10	Section 4. A new Section 2-22.3 SFCC 1987 is ordained to read:
11	2-22.3 [NEW MATERIAL] Definitions. For the purpose of this article, the following
12	definitions shall apply unless the context clearly indicates or requires a different meaning.
13	Auditees mean the city related departments, programs, activities, agencies, vendors,
14	contractors, employees, public officials or other city related entities affected by an audit or
15	investigation.
16	Committee means the city of Santa Fe audit committee.
17	Contractors mean all city contractors.
18	Internal auditor means the internal auditor who is the head of the internal audit department.
19	Employee means a city employee.
20	Official means the mayor or a city councilor.
21	Special audits mean additional audits because the need for the audit was not foreseen.
22	Section 5. A new Section 2-22.4 SFCC 1987 is ordained to read:
23	2-22.4 [NEW MATERIAL] Creation of the Internal Audit Department; Resources;
24	Staff.

The internal audit department is created as an independent office of city government.

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- B. If necessary, the internal auditor shall recommend to the city manager for hire. employees for the efficient and effective administration of the internal audit department or may hire independent contractors for assistance.
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C. The city manager shall receive applications from candidates, interview candidates and select an internal auditor based on the candidates' integrity, capability for strong management and demonstrated ability in accounting, auditing, financial analysis, law, management analysis, public administration, investigation, criminal justice administration or other closely related fields.

In accordance with law and in consultation with the city attorney's office, the

9 10 D.

- city manager's publicly disclosable personnel matters relating to the internal auditor, such as
- 11 12
- committee and then the governing body. At the request of the governing body or the city

hiring and termination of employment, shall be presented as information items to the audit

- 13
- manager and in consultation with the city attorney's office, any protected privileged personnel matters relating to the internal auditor may be presented to the governing body in
- 15

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- executive session in accordance with the New Mexico Open Meetings Act. Section 6.
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2-22.5 [NEW MATERIAL] Internal Auditor's Duties; Responsibilities; Authority; Administrative Subpoena Power.

A new Section 2-22.5 SFCC 1987 is ordained to read:

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- A. If the internal auditor detects apparent or potential violations of law or apparent
- 20 instances of misfeasance or nonfeasance by an auditee, he shall report the irregularities in writing to
- 21 the governing body via the finance committee, the auditee, the city manager, and the audit committee.
- 22 If the irregularity is criminal in nature, the internal auditor shall immediately refer the irregularity to
- 23 the appropriate prosecuting authority. If the irregularity warrants an investigation, audit, and/or
- 24 special audit, then the internal auditor shall conduct an investigation, audit and/or special audit. The
  - internal auditor shall not accept complaints related to discrimination or labor law matters, or other

matters that are the subject of pending civil litigation.

- The internal auditor shall have the power to subpoena witnesses, administer oaths and require the production of records subject to the New Mexico Rules of Civil Procedure. In the case of a refusal to obey a subpoena issued to any person, the internal auditor may make application to any district court in the state that shall have the jurisdiction to order the witness to appear before the internal auditor and to produce evidence if so ordered, or to give testimony touching on the matter in
- The internal auditor shall adhere to generally accepted government auditing standards and the Institute of Internal Auditors' (IIA) international standards in conducting its work and will be considered independent as defined by those standards.
  - A new Section 2-22.6 SFCC 1987 is ordained to read:
  - 2-22.6 [NEW MATERIAL] Scope Of Audits.
  - The internal auditor is authorized to conduct the following audits:
  - (1) Based on a yearly internal audit plan developed in accordance with the internal audit plan of work guidelines;
    - (2) Forensic audits;
    - (3) Management audits; and
  - (4) Special audits of any auditees recommended by the city manager, the governing body and the audit committee.
- The goals of the audits conducted by the internal auditor are to independently
  - The city, state or federal law authorizes the implemented activities and programs that are the subject of the audit;
  - The objectives intended by city, state or federal law are efficiently and effectively accomplished in the implementation of activities and programs;

1	(3) The expenditure of funds was or is in compliance with applicable laws;
2	(4) The revenues were or are properly collected, deposited and accounted for;
3	(5) Resources, including funds, property and personnel, were or are adequately
4	safeguarded, controlled and used in a faithful, effective and efficient manner;
5	(6) Financial and other reports fairly and fully disclosed all information as
6	required by law necessary to evaluate and ascertain the nature and scope of programs and
7	activities;
8	(7) Management established operating and administrative procedures and
9	practices, accounting internal control systems and internal management controls were and are
10	adequate and functioning as intended; and
11	(8) City policies, budgets, goals and objectives were and are fully implemented.
12	Section 8. A new Section 2-22.7 SFCC 1987 is ordained to read:
13	2-22.7 [NEW MATERIAL] Reports.
14	A. The internal auditor, following the yearly internal audit plan, shall report all results of
15	the audits, forensic audits, management audits and/or special audits to the governing body via the
16	finance committee, the auditees, the city manager, and the audit committee. All audits shall contain
17	the professional opinion of the internal auditor or the contract auditor concerning the financial
18	statements issued by the auditees, or if the audit is a management audit, the report shall contain the
19	professional conclusions of the auditor regarding the management activities audited.
20	B. The internal auditor's audit reports shall include:
21	(1) A precise statement of the scope encompassed by the audit;
22	(2) A statement that the audit was performed in accordance with generally
23	accepted government auditing standards and IIA international standards;
24	(3) A statement that an examination for compliance with applicable laws,
25	policies and regulations was conducted, and a presentation of the findings associated with

#### that examination;

- (4) A statement of significant audit findings, including a statement of the underlying causes, evaluative criteria used and the current and prospective significance of the findings;
- (5) A statement that internal control systems were examined and a report of any material weaknesses found in the internal control systems;
  - (6) Statements of response submitted by the auditees relevant to the audit findings;
- (7) A concise statement by the auditees of the corrective actions previously taken or contemplated as a result of the audit findings and a timetable for their accomplishment; and
  - (8) Recommendations for additional necessary or desirable action.

#### Section 9. A new Section 2-22.8 SFCC 1987 is ordained to read:

2-22.8 [NEW MATERIAL] Reporting. The internal auditor shall, follow the internal audit plan, report to the governing body via the finance committee, the auditees, the city manager, and the audit committee regarding all audit activities, results, and conclusions. Depending on the type of audit, the Internal Auditor shall report more frequently when requested.

#### Section 10. A new Section 2-22.9 SFCC 1987 is ordained to read:

2-22.9 [NEW MATERIAL] Contract Auditors, Consultants, And Experts. Upon approval by the city manager, the internal auditor may obtain the services of certified public accountants, qualified management consultants, certified fraud examiners, forensic auditors or other professional experts necessary to perform the functions of the internal audit department. Contractors performing an audit shall not have any financial interest in the affairs of the auditees, officials or employees. The internal auditor shall coordinate and monitor auditing performed by persons under contract to the internal auditor.

### Section 11. A new Section 2-22.10 SFCC 1987 is ordained to read: 2-22.10 [NEW MATERIAL] Penalty; Cooperation; Retaliation Prohibited.

1	A. All city officials, employees and contractors shall provide the internal auditor full and
2	unrestricted access to all city offices, employees, records, information, data, reports, plans,
3	projections, matters, contracts, memoranda, correspondence, electronic data, property, equipment and
4	facilities and any other materials within their custody. At the internal auditor's request, an official,
5	employee or contractor shall prepare reports and provide interviews. If an auditee, official, employee,
6	vendor or contractor fails to produce the requested information, the internal auditor shall notify the
7	city manager requesting his assistance in causing a search to be made and germane exhibits to be
8	taken from any book, paper or record, written or electronic, excepting personal property. The city
9	manager shall require the officials, employees, vendors or contractors to produce the requested
10	information.
11	B. No person shall retaliate against, punish or penalize any other person for complaining
12	to, cooperating with or assisting the internal auditor in the performance of his office.
13	C. Any official or employee who violates this Ordinance may be subject to discipline as
14	may be specified in applicable city ordinances or any applicable collective bargaining agreement.
15	PASSED, APPROVED, and ADOPTED this 30th day of October, 2012.
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18	ATTEST: DAVID COSS, MAYOR
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21	YOLANDA Y. VICIL, CITY CLERK
22	APPROVED AS TO FORM:
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M/Melissa/Bills 2012/2012-31 Internal Audit Dept

GENO ZAMÓRA, CITY ATTORNEY

#### 1 CITY OF SANTA FE, NEW MEXICO 2 **RESOLUTION NO. 2010 - 83** 3 **INTRODUCED BY:** 4 5 6 7 8 9 10 A RESOLUTION 11 CREATING THE CITY AUDIT COMMITTEE AND DIRECTING STAFF TO TAKE 12 CERTAIN STEPS TO FURTHER ENSURE THAT PROPER PROCEDURES ARE 13 FOLLOWED FOR ALL CITY PURCHASES AND PROFESSIONAL SERVICES 14 CONTRACTS. 15 16 WHEREAS, the city employs many accountants, accounting technicians and other 17 financial professionals who ensure that funds are monitored, investments are safe, bank accounts 18 are reconciled, vendor payments are reviewed, and agencies who receive city funds report the 19 status of its programs or projects to the appropriate program manager on a regular basis; and 20 WHEREAS, the city's internal auditor regularly reviews a number of city operations on 21 site and reports to the City Manager any impropriety as to financial and operational procedures, 22 including cash handling and collections, contracts, accounts receivables, daily bank deposits, 23 compliance with federal and state requirements and security of other assets, compliance with 24 generally accepted accounting principles; and monitors at-risk departments or divisions; and 25 WHEREAS, the city's cash management and investment officer completes extensive

review and reconciliations of all city investments, interest revenue, and bonds; and

WHEREAS, city accountants reconcile all bank statements and accounts; and

WHEREAS, the assistant finance director reviews all bank account reconciliations for accuracy and strictly maintains internal controls for cash, deposits, and expenditures and ensures all payments have appropriate documentation before checks are issued; and

WHEREAS, city finances are thoroughly audited each year by a private accounting firm that is approved by the Office of the State Auditor; and

WHEREAS, if audit findings are found, the respective department or division has a certain period of time to address and correct the finding; and

WHEREAS, the city has adopted a fraud policy that: defines and identifies instances of fraud; ensures that directors monitor every aspect of the department that would indicate possible employee involvement of fraudulent activity or behavior, requires the director to report it to the administration as soon as possible and to take appropriate legal or disciplinary action; ensures that employees, including managers, know what constitutes fraud and to report any suspected cases of fraud; prohibits the purchase of any goods or services from family members who could have a direct financial interest; ensures that any employee who suspects and/or reports fraudulent activity, purchases, hiring or other infractions is protected from any form of retaliation (whistle-blower Protection); and ensures that the accused party is innocent until proven guilty; and

WHEREAS, the city's purchasing manual prohibits any employee from performing work or hiring contractors that could create a conflict of interest; accepting gifts or gratuities; and implores responsible parties to report any instances of improprieties to the city's administration, among other items; and

WHEREAS, the State Auditor noted that employee and public tips were responsible for the discovery of many fraud incidents.

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE

#### 1 **CITY OF SANTA FE that:** 2 Section 1. The Audit Committee is established to serve in an advisory capacity. 3 Section 2. NAME: The advisory committee shall be called the Audit Committee 4 ("Committee"). 5 Section 3. PURPOSE: The purpose of the Audit Committee is to advise the City 6 Manager and the Governing Body regarding financial audits and investigations and related 7 policies and procedures in order to promote transparency, accountability, efficiency and 8 effectiveness of city government for the citizens of Santa Fe. 9 Section 4. DUTIES AND RESPONSIBILITIES: The Committee shall: 10 Review and make recommendations regarding reports from the city's (a) 11 internal auditor: 12 (b) Review and make recommendations regarding the city's annual external 13 audit: 14 (c) Review the request for proposals for the external auditor and the 15 resulting recommendation for the selection of the city's external auditor (public 16 accounting firm); 17 (d) Review the city's preliminary financial reports semiannually; 18 (e) Review and make recommendations regarding the city's policies and 19 practices and internal controls in place to control the operations, accounting, and 20 regulatory compliance of the city; and 21 **(f)** Review the findings in the external audit and the proposed plans from the 22 departments for correction of the findings. 23 Section 5. MEMBERSHIP: The Committee shall consist of five individuals 24 solicited and appointed by the Municipal Judge with the advice and consent of the Governing 25

Body. The members of the Committee shall include individuals that have experience and

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knowledge that would assist the Governing Body in completing the Committee's purpose and who are qualified by training, experience, and ability to exercise sound and practical judgment regarding the duties and responsibilities of the Committee. Of the five members one member shall be a certified public accountant, one member shall be a lawyer or have a law enforcement background and one member shall be a management consultant. Members shall reside in the state of New Mexico. The Mayor, with the approval of the City Council, shall appoint the initial chairperson. The chairperson shall designate the vice chairperson. The chairperson shall serve as chairperson for a period of one year. Following one year of service, the chairperson shall be elected (or reelected) by the members of the Committee. The chairperson may appoint sub-committees and sub-committee chairpersons as needed.

Section 6. TERMS: Two of the members shall be appointed for two year terms and three shall be appointed for three year terms. Subsequent terms shall be for three years to maintain staggering of terms. There is no limitation to reappointment. The members shall serve at the pleasure of the Governing Body and may be removed at any time with or without cause.

Section 7. VACANCIES: Vacancies shall be filled in the same manner as initial appointments and shall be for the remainder of the term.

Section 8. MEETINGS: A quorum shall be at least three members. The Committee shall conduct all meetings in accordance with adopted City policies and procedures and shall use *Robert's Rules of Order* in conducting its meetings. They shall meet at least quarterly and as needed to accomplish the duties and responsibilities of the Committee.

Section 9. STAFF: The finance department shall serve as the primary liaison to the Committee unless otherwise designated by the City Manager. Depending upon the issue, other city staff may also be required to assist the Committee.

#### AND BE IT FURTHER RESOLVED that the City Manager is directed to:

1. Review and revise all procurement and purchasing policies based upon

1	recommendations from the Office of the State Auditor.
2	2. Post "Whistle-blower Protection" notices in various city offices per the
3	recommendation of the Office of the State Auditor.
4	3. Provide additional training for staff through the Office of the State Auditor on
5	contracting, fraud, audits, procurement, potentials for misappropriation and misuse of funds,
6	supplies, and equipment.
7	4. Establish a mandatory training program (A.C.T. — Accountability, Customer
8	Service and Transparency) for all city employees that will emphasize and ensure that city
9	employees serve the public, safeguard the taxpayer's hard-earned dollars, and take pride in their
10	work.
11	5. Study the feasibility of instituting a fraud hotline.
12	PASSED, APPROVED, and ADOPTED this 13th day of October, 2010.
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14	
15	DAVID COSS, MAYOR
16	ATTEST:
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19	YOLANDA Y. VIGIL, CITY CLERK
20	APPROVED AS TO FORM:
21	
22	
23	GENO ZAMORA, CITY ATTORNEY
24	
25	In/ca/inmh/2010 res/audit committee

#### 2012 AUDIT COMMITTEE ACTIVITIES

#### SECOND REPORT TO THE CITY COUNCIL as GOVERNING BODY

The City of Santa Fe, by resolution No 2010-83, established the City of Santa Fe Audit Committee. The Committee is advisory with the purpose of providing advice to the City Manager and the Governing Body regarding financial audits and investigations and related policies and procedures. The City Municipal Judge solicited and appointed the five volunteer Committee members with the consent of the Governing Body. During 2012, the second full year of its operations, the Committee met monthly with the exception of two months for ten (10) meetings. The Committee's activities and accomplishments during 2012 are discussed below.

#### The Committee:

- 1. Audit Processes Met with the City Manager, several City Department staff and, on several occasions, the City's external auditor, and where necessary consulted with the City Attorney staff. It has had a continuous and beneficial relationship with the City Finance Director during this year. The Committee continued the two sub-committees to focus on the external audit and the internal audit processes.
- 2. Internal Audit Process Expended extensive and ultimately worthwhile time on the restructuring of the City internal audit process. The Committee, in coordination with the present Finance Director, developed an Internal Audit Department mission statement, Code of Ethics, job description, and Plan of Work Guidelines defining the types of audits, how to develop an audit plan and steps for auditing and reporting. It also developed a comprehensive Internal Audit Department ordinance and the Governing Body later passed this ordinance. The Committee prepared interview questions and participated on the team to interview candidates for the Internal Auditor vacancy. The City Manager accepted and hired the recommended candidate. The Internal Auditor will attend future Committee meetings and work with the Committee to create a risk assessment tool to generate a risk-based Audit Plan and further clarify work guidelines.
- 3. Cost Allocation Methodology Reviewed and made comments on the Finance Director's cost allocation method and formulas that ultimately became an ordinance passed by the Governing Body. A cost allocation method is a formulated approach to fairly assess enterprise divisions/sections (i.e., City utilities, convention center, Railyard, etc.) for allowable direct overhead costs of providing services from general fund divisions/sections (i.e., finance, human resources, payroll, legal, etc). The Committee was concerned that the Finance Office's administrative fees, in previous years, did not sufficiently cover the costs to meet its fiscal agency responsibilities for these City functions. The Committee felt that the City Finance staff were overburdened and understaffed. The Committee thinks the City should expand the use of the cost allocation method to charge future City projects, grants, contracts and ultimately all City departments for their fair share of these general fund services. The Committee will, during 2013, monitor its expansion.
- 4. Financial Disclosures Continued working with the Finance Department and external auditors to understand the methodology for establishing the stated values of the various City assets and liabilities, and their subsequent disclosures in the Comprehensive Annual Financial Reports (CAFR). The standards for accounting and reporting of assets and liabilities are constantly changing and more complex, particularly

disclosing unfunded liabilities for employee pension plans and post-employment benefits. These disclosures could have a future bearing on the City's bond ratings.

5.A. **Delinquent Audit Reports** - Reviewed the City's CAFR, for timeliness of submission to the State Auditor. The State Auditor requires the City to submit the CAFR by December 1 each year. The City's timeliness of the CAFR is as follows:

June 30, 2009 CAFR submitted July 16, 2010—227 days late June 30, 2010 CAFR submitted July 19, 2011—230 days late June 30, 2011 CAFR submitted February 13, 2012—74 days late June 30, 2012 CAFR submitted March 5, 2013—92 days late

Thus, there has been some progress made in these submissions, however, the goal is for the City to submit the CAFR by the statutorily required date of December 1. In the past, when the CAFR was submitted by December 31, the Government Finance Officer's Association awarded the Certificate of Achievement to the City. The City has now lost this award, which has affected City bond issues. It should be noted that many municipalities submit their audit reports to the State Auditor late, but the Committee feels that the City need not be in this delinquent class and should comply with the State Auditor's rule on timeliness.

- 5.B. *Future Audit Process* Supported the following recommendations from the external auditor in order for the audit to be submitted timely: start the audit process in July; perform interim work before June 30; reconcile key accounts at the start of fieldwork; hire more skilled finance employees, and have the external auditor prepare the CAFR. Furthermore, and in a further effort to meet the timeliness Rule, the City Internal Auditor will now report to the Committee on the status of the benchmark-milestone reports and the progress of correcting prior year findings. The Committee will necessarily keep a persistent eye on timeliness, especially this year, in order to ascertain whether its focused monitoring, regular reporting from staff and the external auditor, and the use of staff created benchmark-milestone reports result in this important audit being submitted on time and in compliance with State Auditor rules.
- 6. Other Report Monitoring Continued to review and monitor other City audits and related findings (i.e., Solid Waste Management Agency, Buckman Direct Diversion (BDD) Construction and Operations, Lodger's Tax, Railyard, federal audits of transit, state agency audits of grants). The City external auditors have not completed the following audits: 2011 BDD Construction audit, 2012 BDD Operations audit, and 2011 Railyard audit. The Committee also participated on the selection team for contracting with an audit firm to perform the forensic audit of the Parking Division.
- 7. Financial Monitoring Requested a breakdown of cash balances by division and department, related to the CAFR, for cash management, debt management and budgetary effects. Staff developed a draft document that needs to be updated with June 30, 2012 audited balances. The Committee regularly monitors gross receipt tax revenues, lodger's tax revenues, and the status of the investment portfolio. The Committee will review a draft debt management policy developed by the Finance Director outlining the parameters for issuing new debt and managing the existing debt portfolio to help ensure the City maintains the current or an improved bond rating and minimize borrowing costs and preserve access to credit. Currently, the City has retained a rating of AA+.

- 8. **Delinquent Account Monitoring** Helped the Finance Office point out the need for a more direct and consistent collection policy and process for delinquent Lodger Tax payments resulting in City Legal staff acting on this matter prompting delinquent accounts to pay up. The Committee inquired whether specific staff is assigned to deal with delinquent accounts and what staff can do before Legal must get involved in collections. Outstanding receivables (\$3 million due from utility customers, unpaid parking tickets, unpaid parking passes, etc.) have serious financial implications to the City. Staff is now reviewing policies to determine how uncollected accounts fit into the policies with possible solutions of contracting with a collection agency to collect delinquent accounts and meeting with City legal counsel on what can be done to place liens on property or otherwise prompt payment of these amounts due to the City.
- 9. *Crisis Management* In the first report last year, the Committee inquired as to the City's vulnerability to business interruption due to computer system problems and its crisis management. The Committee was informed that at the end of last year, a major computer problem occurred that almost resulted in the failure to meet the last payroll of the year. Only extreme effort by staff, and the help of the City's payroll bank, overcame the problem. The Committee will continue to monitor progress to assure that this vulnerability will not happen again. The City internal auditor is performing an information technology audit to better identify system vulnerabilities.

#### **Audit Committee Members:**

Maurice A. Lierz, Chair

Randy Randall, Vice-Chair

Clark Crocker de Schweinitz

Hazeldine Romero Gonzales

Marc A. Tupler

Topic	Proposed By	Summary	Rec	Rationale	Issues	Supporting Documents	Proposed Language	Charter Article or Section	Related City Code Provision or Other Authority
Campaign Contribution Limits	LWV	This issue pertains to whether to include in the City Charter language that requires the city to have an ordinance in place that creates campaign contribution limits. There is currently an ordinance in place, this provision would not pertain to the amounts of campaign contribution limits, as these issues are subject to revision as a result of external requirements (campaign finance court decisions, etc.). But this would preclude the City Council deciding to eliminate the current ordinance completely.				2/26/13 Memo by Marcos Martinez, CAO	"The governing body shall adopt an ordinance or ordinances that limit the amount of campaign contributions that can be accepted by candidates."	Section 2.05 or Article IV	SFCC 9- 2.14(C)-(D)
All-Mail Ballot for Elections	LWV	This proposed amendment would allow for certain elections to be conducted completely through the mail.	МО	All-mail elections are currently allowed under the Charter and relevant election law.				Article IV	
Independent Redistricting	LWV	Currently redistricting of City Council Districts is the responsibility of the City Council. This initiative would establish a process for an independent commission to create districts.					"The City shall adopt an ordinance or ordinances regulating redistricting that provide the people with a meaningful choice in electing their representatives. The governing body shall adopt an ordinance or ordinances that create an independent citizen commission that will develop a plan for redistricting council districts. The public must have access to all information used in the redistricting process on a timely basis, and have the opportunity to comment and be heard on the proposed redistricting processes, criteria, and results. The criteria for preparing redistricting maps should require that districts meet all federal criteria including equal population and the provisions of the Voting Rights Act. In addition, it is important that districts: be contiguous: be reasonably compact, in terms of travel time from one part of the district to another; avoid crossing geographic barriers to travel, such as mountain ranges; minimize the partition of major jurisdictions (counties) municipalities) to the extent possible; and not intentionally favor nor disfavor any candidate.		
At-Large City Council Districts	Karen Walker	Currently the City Council is divided into 4 districts with two Councilors representing each district. This initiative would make half the City Councilors elected citywide. Current New Mexico Law requires precludes at-large councilors, but this could initiative could be added conditional on changed to New Mexico State Law	NO	This type of City Council districting is precluded by state law. All municipalities with a population greater than 10,000 must be represented by single-member districts		Undated Memo by Marcos Martinez, CAO		Section 6.03	

EXHIBIT 5

Topic	Proposed By	Summary	Rec	Rationale	Issues	Supporting Documents	Proposed Language	Charter Article or Section	Related City Code Provision or Other Authority
Councilor Resign to Run for Mayor	Enabling Resolution	Currently half of the City Councilors would have to resign if they were to run for Mayor because of staggered terms. State law prohibits individuals from simultaneously seeking two municipal elected positions during the same election cycle. This potential amendment is intended to create equity between the off year and Mayor election year councilors.						Section 6.05	
Term Limits for Mayor and City Councilors	Enabling Resolution	Currently the Mayor and City Council are not bound to any limit on the number of terms that can be served. While term-limits are currently not allowed under the New Mexico Constitution, term-limits could be included in an initiative contingent on an amendment to the state constitution.	NO	Term limits are currently not legal under the New Mexico State Constitution. It was the feeling of the commission that it was not worth pursuing Charter Amendments that could not be legally implemented.		Staff Brief		Sections 5.03, 6.05	N.M. Const. art. VII, Sec. 2; Cottrell v. Santillanes, 120 N.M. 367
Ranked Choice Voting Implementation	John Otter	In 2008 the voters adopted ranked choice voting with the provision that it would be implemented when it was financially feasible. At issue is the inability of the current municipal voting machines to tabulate ranking voting. This initiative would create an amendment to charter section 4.06 to create an alternative way of implementing ranked choice voting, either through the purchase of additional equipment or hand counting ballots after primary choice is tabulated by machine.				Staff Memo, Secretary of State Corresponde nce, Heldemeyer handouts		Section 4.06	
Change Municipal Elections to Fall	Karen Heldmeyer	Currently municipal elections take place in March. This initiative would move elections to an unspecified date in the fall.		Testimony has been presented that March elections pose challenges for candidates both from weather and the legislative session. Furthermore, because of the schedule, newly elected councilors must immediately begin the city budget process without direct governance experience.		Heldemeyer handout		Section 4.01(A)	
Full Time Mayor		The Mayor position of the City of Santa Fe is a half-time paid position. This initiative would increase the Mayor's position to a full-time job.					. *	Article V	
Mayor to Vote on all Matters before the Council	LWV	Currently the Mayor only votes on matter before City Council in the event of a tie vote. This initiative would allow the Mayor to cast a vote on all issues before the Council.	111111111111111111111111111111111111111				Replace "vote only in the case of a tie or when his or her vote will provide the necessary number of votes required by law for taking action on an issue before the governing body" with "vote on all matters before the governing body."	Section 5.01(B)	

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Topic	Proposed By	Summary	Rec	Rationale	Issues	Supporting Documents	Proposed Language	Charter Article or Section	Related City Code Provision or Other Authority
Mayor Hire/Fire the City Manager		Currently the City Manager position is hired through a vote of the entire City Council. This initiative would make it the solely the responsibility of the Mayor.						Sections 5.01(D), 8.01, 8.04	SFCC 2- 1.9(A), 2- 4.3(B)-(C
Definitions for Chief Executive Officer (Mayor) and Chief Operating Officer (City Manager)	LWV	Currently the Chief Executive Officer (Mayor) and Chief Administrative Officer (City Manager) have no definition in the City Charter. This initiative would create a description of the Chief Executive Officer's role within the city government.						Sections 5.01(C), 8.03(A)	
Manager Does Not Hire/Fire City Attorney or City Clerk	LWV	Current City Charter language states that all employees aside from the City Manager are hired and fired at the Manager's Discretion. This is not accurate because the City Clerk and City Attorney serve at the pleasure of the City Council. This initiative would simply clarify this language to exclude the Clerk and Attorney from the language.						Section 8.03(B)	SFCC 2- 4.6(B)
Signature Thresholds for Petitions, Initiatives and Recalls	LWV?	Currently citizen referendum and initiative petitions requires a minimum number of signatures equal to 33 1/3% of the number of voters who voted in the last mayoral election with at least 10% of signatures coming from each City Council District. City Council recall petitions require 33 1/3 % of signatures from a given district from the previous mayoral election year. Mayoral recall requires 33 1/3% of the total number of voters in the previous mayoral election including at least 15% of the actual number of voters in each district who participated in the previous mayoral election. This initiative would adjust the signature thresholds.						Sections 3.01- 3.03	
Tax Bond Elections to Require Full Expenditure Timetable	LWV	Currently the city is not required to disclose a timeline for expending bond funds and there is no standardized format for how information about bond expenditures is presented to voters, aside from the language contained in the ballot.					"The governing body shall adopt an ordinance or ordinances that ensure that the city will disseminate a clear, comprehensive schedule of proposed expenditures for any tax increase or bond measure that needs to be ratified by voters."	Article IV?	
Create an Auditor/Inspector General	Steven Farber	Currently the city does not have a independent auditor or general inspector of records. This initiative would create and broadly define the position. It does have an audit committee.				Ordinance establishing internal audit department, resumes of audit committee members		Article IX?	

Торіс	Proposed By	Summary	Rec	Rationale	Issues	Supporting Documents	Proposed Language	Charter Article or Section	Related City Code Provision or Other Authority
Salaries Set By Independent Commission		Currently salaries for the Mayor and City Councilors are set by ordinance to equal the maximum amount authorized by the legislature to be paid to Class A county commissioners. This initiative would create an independent commission to create and review salaries.						Article V, Article VI	SFCC 2-1.2, NMSA 1978, Section 4-44-4 (though the code erroneously cites Section 4- 44-4.1)
Policy Statement Regarding Personal Use and Possession of Marijuana by Adults		This would be a separate provision in the Charter that would set forth a policy that the City of Santa Fe Police Department and City Attorney's Office shall make the investigation, arrest, and prosecution of marijuana offenses, where the marijuana was intended for adult person use, the City's lowest law enforcement priority.				Various Farber handouts		Article II	
Policy Statement Gun Violence Prevention	Steven Farber	This would be a separate provision in the Charter that would require the City Council to enact gun violence prevention ordinances within six months of adoption of the amendment to the Charter.						Article II	

Topic	Proposed By	Summary	Rec	Rationale	Issues	Supporting Documents	Proposed Language	Charter Article or Section	Related Ci Code Provision Other Authority
Policy Statement Water	LWV	This policy statement would include specific mention of water resources in declaration 2.03 Environmental Protection					"Because water quality and availability are extremely important to the citizens of Santa Fe, the governing body shall protect, preserve, and enhance the city's water resources through regulation, conservation, and tying development to water availability."	Section 2.03	
Policy Statement Technology	Daniel Werwath	This policy statement would encourage the City to incorporate the use of modern communication technologies to increase transparency and participation in local government						Article II	
Policy Statement Neighborhoods	Neighborhood Network	This policy statement would acknowledge the important of neighborhoods in the unique identity and community fabric in the City of Santa Fe.					"Neighborhoods are a key historical and cultural heritage defining the character of Santa Fe. In order to protect Santa Fe's neighborhoods and their quality of life, the governing body shall promote and prioritize neighborhood protection in land use planning, development and building determinations. To enhance and ensure neighborhood protections, the City (1) shall encourage and recognize Neighborhood Associations to represent and articulate the legitimate interests of neighborhood Bill of Rights to adopt essential neighborhood guarantees, and (3) shall provide for an independent staff Neighborhood Advocate to assert neighborhood interests in City policies, rules and regulations."	Article II	
Policy Statement Immigration	City Immigration Committee	This policy statement would indicate that city resources should not be expended on the enforcement of federal immigration laws.					"No municipal resources will be used to identify or apprehend any non-citizen resident on the sole basis of immigration status, unless otherwise required by law to do so."	Article II	

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To: Santa Fe Charter Commission

From League of Women Voters, Santa Fe County

Date: April 23, 2013

Topic: Citizen Redistricting

The LWVSFC has proposed the following new language be added to the charter in Section 6.03. The new language is bolded:

Section 6.03

The city shall be divided into four dual-member districts numbered one through four. The city shall adopt an ordinance or ordinances regulating the composition of those districts that provide the people with a meaningful choice in electing their representatives.

District boundaries shall be reviewed and revised at least every ten years following the decennial census by an independent citizen redistricting commission. The public must have access to all information used in the redistricting process on a timely basis, and have the opportunity to comment and be heard on the proposed redistricting processes, criteria, and results.

The criteria for preparing redistricting maps should require that districts meet all Federal criteria including equal population and the provisions of the Voting Rights Act. In addition, it is important that districts:

- ▲ be contiguous and reasonably compact, in terms of travel time from one part of the district to another, and avoid crossing geographic barriers to travel
- A maintain the integrity of communities of interest, including those based upon ethnic and economic factors, whenever reasonable
- A minimize the partition of political jurisdictions (such as precincts) to the extent possible
- A not intentionally favor nor disfavor any candidate

[Note that many of these criteria are in the current charter language in a slightly different form.]

#### Rationale:

Redistricting has become a political process at all levels of government. In political hands, redistricting has been used to protect incumbents, eliminate minority viewpoints on elected bodies, and decrease the political influence of certain communities of interest.

Redistricting needs to be an open and transparent process, accessible to everyone within our community. An independent citizen review commission comprised of people representing a balance of the political and social interests in the city can carry out redistricting in a fair, even-handed, rational way, following the precepts of Federal law and the criteria for fair redistricting within the charter. This approach has been successful in many states and localities all over the country.

According to New Mexico State Senator Bill O'Neill, "While 'politics' can never be removed from redistricting, these states have been able to formulate reasonable maps acceptable to both parties with minimal legal fees charged to the taxpayer ... The result is maps that reflect common sense and not the political preferences of the lawmakers voting on the maps. (*Albuquerque Journal*, 12/30/12)."

In California, the LWV of California has given this assessment of the work of the state-wide Citizens Redistricting Commission: "[D]istrict lines are no longer drawn by legislators behind closed doors, where politicians choose their voters and feel free to ignore the needs of communities. Instead, this

Esthibet "6"

diverse, independent commission followed fair, prioritized criteria that emphasized the interests of the people who are served by their elected officials. Giving priority to equal population and the federal Voting Rights Act, commissioners took on the difficult task of balancing multiple, and sometimes competing, interests as they considered the needs of cities, counties, and communities across the state."

This is the process that the City of Santa Fe should follow in its redistricting.

# PROPOSED AMENDMENT TO SECTION 6.03 OF THE SANTA FE CHARTER TO ESTABLISH AN INDEPENDENT REDISTRICTING COMMISSION - PROPOSAL SUBMITTED BY COMMON CAUSE NEW MEXICO -

#### 6.03. Districts.

The city shall be divided into four dual-member districts numbered one through four. District boundaries shall be reviewed and revised following every decennial census by an independent citizens' redistricting commission. The governing body shall, by ordinance, [set the boundaries of each district and] establish a procedure for the appointment and deliberations of the commission which will, to the maximum practicable extent, ensure that the commission's decisions will be based exclusively on [the periodic review of district boundaries. In establishing the district boundaries, the governing body shall consider] the following principles in the following order of priority:

- A. each district shall contain as nearly as possible substantially the same population based upon the most recent federal census;
- B. districting plans must avoid dilution of minority voting strength;
- C. communities of interest, including those based upon ethnic and economic factors, shall be preserved within a single district whenever reasonable;
- D. each district shall be formed of compact, contiguous territories. The total length of all district boundary lines shall be as short as possible;
- E. districting plans shall compensate for U.S. census undercount of minorities.

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X Joe Nocera - Just another nytimes.com Blogs site

APRIL 15, 2013, 11:57 AM

#### Weekend Gun Report: April 12-14, 2013

The weekend gun wrap-up can be so overwhelming, we figured you may need a little comic relief before delving in. "Saturday Night Live" opened this weekend with a sketch poking fun at Joe Manchin and Pat Toomey's middle-of-the-road gun legislation proposals.

"They've agreed to think about talking about gun control. Amazing!" said "President Obama." Here is this weekend's report.

-Jennifer Mascia

#### Friday:

Two women were shot and wounded at a mall branch of New River Community College in Christiansburg, Va., Friday afternoon, and the suspect, Neil Allan MacInnis, 18, reportedly started a thread on an online message board that detailed his intentions to commit a crime on the campus minutes before the shooting. A man in his 30s or 40s shot himself in the head with a rented Glock 9mm at an Orange County, Fla., gun range early Friday. A 12-year-old boy is dead after he was accidentally shot by his 16-year-old brother in Orlando, Fla., Friday. A 42-year-old woman was killed and a man wounded Friday evening in a shooting in the Shipley Hill neighborhood of West Baltimore. Percy Coleman, 45, was shot and killed Friday night and wife was taken into custody in what police believe to be a case of self-defense. 18-year-old Jahad Moore was shot and killed and 24-year-old Jacoby Riddick was wounded in Kinston, N.C., Friday afternoon. A man person was shot and injured in a possible gang-related attack in San Francisco's Mission District Friday afternoon.

A man was wounded in a shooting and found lying in the street in south Houston, Tex., late Thursday night. A 21-year-old man is hospitalized in critical condition following an early morning shooting In Worcester, Mass., Friday. Loretta Jackson, 65, was found dead of gunshot wounds in her home in West Mifflin, Pa., early Thursday. A man shot an officer five times after being pulled over for a tag violation in Alpharetta, Ga., wounding a bystander and sparking a police shootout that ended in his death. A man was shot dead in Paramount, Calif., Friday afternoon.

A 15-year-old boy shot and injured his parents, Randal Stanley Askevich, 40, and Kristi Lynn, 45, in Columbus, Ga, Friday afternoon. 42-year-old Davis Wayne Walthall was fatally shot at a home in northwest Charlotte, N.C., Friday morning after an argument with three other men. Two shooting victims, 43 and 49, were dropped off at the hospital

in Trenton, N.J., Friday afternoon. Earl Johnson Jr., 24, shot and killed 46-year-old Darryl Patrick and wounded a 44-year-old man in Albany, La., Friday afternoon. A man was found dead of a self-inflicted gunshot wound following a domestic dispute between him and another man Friday evening in Norfolk, Va. A man was confronted by another man at his home in Stockton, Calif., and shot after the two argued. A man in his 40s was discovered on the ground suffering from a gunshot wound in the upper leg in Poughkeepsie, N.Y., Thursday afternoon. A woman was shot and killed at a mobile home in the Jackson County, N.C., portion of the Cherokee Indian Reservation; another person in the house was treated for an overdose and is considered a suspect.

7-year-old Gavin Brummett died from a gunshot wound to the head in Saline County, Kan. after shooting a semi-automatic 9 mm handgun with his father and brother Friday evening. A former halfway house inmate escaped and shot a Pittsburgh, Pa., police officer and injured another early Thursday morning after he sped through a stop sign and wrecked his vehicle. Homicide detectives are investigating the shooting of a man and woman Friday evening in a home in Baltimore, Md. Shaundrell Foshee and John A. Kelley, both 26, were shot and wounded by the father of Foshee's children in Sharonville, Ohio, Friday morning. A man was shot twice and wounded in a drive-by shooting while he stood in front of the home he shares with his grandmother in Houston, Tex., Thursday night.

Three people were found shot to death inside a home in Topeka, Kan., Friday night. Milwaukee, Wis., police are investigating four separate shooting incidents that occurred overnight from Friday into Saturday: a 27-year-old woman was shot in the shoulder during a domestic incident, an 18-year-old man was shot in the stomach after an altercation, a 22-year-old man suffered two gunshots in the back, and a 25-year-old man arrived at a hospital with a gunshot wound to the calf. A man was charged with child endangerment in Cincinnati, Ohio., Friday after his 3-year-old son pulled a loaded pistol out from underneath the man's mattress and shot himself in the arm.

A feud between two men led to the shooting of a 31-year-old man multiple times in East St. Louis, Ill., Friday afternoon; it was the second time the pair shot at each other in six months. A man in his 60s was shot in the arm and wounded during an armed robbery in Whittier, Calif., at 1 a.m. Friday. A 39-year-old man was shot in the arm Thursday night in south Peoria, Ill., while sitting in his car only a few blocks from two recent homicides. A woman, 20, and two men, 19 and 24, took themselves to a hospital after being shot Friday afternoon on the South Side of Chicago, Ill; gun violence left four men dead and at least 14 people injured across the city this weekend.

An altercation early Friday morning at a home in Palatka, Fla., led to a shooting, resulting in one man being hospitalized. Ariel Lopez, 24, and Angel Cabrera, 21, were shot and wounded at around 11 p.m. Friday in what may be a gang-related incident near the

MVRTA transportation center in Lawrence, Mass. Mikal Alexandar Hudnall, 24, died from multiple gunshot wounds in in Southeast Washington, D.C., Friday evening. A man was killed Friday night in what authorities believe might be a gang-related shooting in Anaheim, Calif. A man accused of shooting a man in Adel, Ga., went on to rape and kidnap a Ray City woman Friday.

#### Saturday:

13-year-old Justin Hansen and 17-year-old Andy Chavez, reportedly friends, were shot and killed after they stood together in a Pomona, Calif., alley after they were approached by at least one attacker early Saturday. A 75-year-old man shot a 51-year-old man in the shoulder just after 5 p.m. Saturday after they argued in a Land O'Lakes, Fla., parking lot. Someone fatally shot Larry Ranole, 28, in the back on the Far South Side of Chicago, Ill., Friday afternoon, killing him. A man in his mid-twenties was shot and killed by a man in his mid-fifties early in San Francisco's normally tranquil Nob Hill neighborhood Saturday morning.

A 26-year-old man was injured Saturday afternoon after he was shot at an Elma, Wash., a gas station. 23-year-old Alvin James Flowers has died after he was shot in the parking lot of a couple of businesses in central Phoenix, Ariz., Saturday afternoon. 16-year-old boy and an 18-year-old man were hospitalized after a shooting in Miami, Fla., Saturday afternoon. Also in Miami, Richard Biennestin, 20, died early Saturday after being shot outside an apartment building. A home invasion and shooting late Saturday night sent five people to the hospital with gunshot wounds in Norfolk, Va.

A 13-year-old old girl was found dead inside a Jacksonville home Saturday afternoon after a gun discharged while children ages 11, 10, 9 and 1 were playing it. One person was injured in a shooting in Oakland, Calif., Friday night. A 16-year-old boy and 20-year-old man were wounded in a drive-by shooting in Homestead, Fla., Saturday afternoon; the family dog was also shot. Joseph A. Gomez Jr., 17, was shot dead after an argument in a McDonald's parking lot in York, Pa., Saturday afternoon, less than two hours after a gun reform rally nearby. A 24-year-old man was shot in the stomach in Nashville, Tenn. A man was shot and killed in a hunting accident in Boring, Ore., Saturday evening. Craig Tucker was shot during a robbery at a home in Columbus, Ohio., Saturday afternoon. A 39-year-old man was shot in the chest by his brother on an East Pittsburgh, Pa., street shortly after 9 a.m. Saturday. A shooting at an apartment in Merced, Calif., Saturday evening injured four.

An accidental shooting at a Garden City, Iowa, gun show, Saturday sent shrapnel flying, hitting two bystanders. 23-year-old Jessie Leon Jordan was shot and killed at A&E Auto Repair in Machipongo, Va., just after 2 a.m. A group of unidentified suspects opened fire on the production crew of a rap music video just south of downtown Houston, Tex., early Saturday morning, injuring the rapper who was being featured in the video. Brandon

Jordan, 29, died Saturday as a result of a shooting in Bibb County, Ga., two days before. A woman was shot in the leg inside her Detroit, Mich., home at 3:45 a.m. Saturday. A 29-year-old man was shot several times and wounded in Santa Ana., Calif., early Saturday morning. A 6-year-old child is in critical condition after shooting himself in the chest in Dallas, Tex., Saturday night.

A man was shot in the head after following a person who had struck his car Saturday morning in Brooklyn, Ill. Two people who responded to an ad on Craigslist to purchase a Playstation were instead met with gunfire Saturday afternoon in East Wichita, Kan. A 53-year-old man was taken into custody early Saturday morning after shooting and wounding his wife, 50. Two men were recovering at a hospital Saturday after an early-morning shooting in Emporia, Kan. An individual was shot and wounded in a shooting in the Over the Rhine neighborhood in Cincinnati, Ohio, Saturday evening. Two gunshot victims were found by police in East Jackson, Tenn., early Saturday morning. 19-year-old Sione Fakatoufifita was shot to death early Saturday in the north parking lot of the Maverik convenience store in Salt Lake City, Utah. A 19-year-old man was shot in the back late Saturday night in Baltimore, Md. Cornell Buchanon, 49, was shot and killed in North Little Rock, Ark., early Sunday. A 19-year-old woman was killed in a shooting early Sunday morning after she was hit by a stray bullet while at a party in a Houston, Tex., apartment complex.

Two men were injured in a shooting in Norfolk, Va., Saturday night. Dustin Gunter, 31, was shot and killed in Scott County, Tenn., Saturday night. Richmond, Va., police are investigating the shooting of two men Saturday night in the Highland Park section of the city. A man was shot and wounded in an alley in Walla Walla, Wash., at 3:16 a.m. Saturday. Two men were wounded in a shooting in Northeast Washington at about 11:20 p.m. A 55-year-old was shot and injured in a gang-related shooting in New Bedford, Mass., Saturday.

Two men were shot and wounded during a party at a Surprise, Ariz., apartment Saturday morning. A 42-year-old cab driver was found lying on the ground next to his cab with a fatal gunshot wound in Detroit early Saturday. Dante Edwards, 38, and Dewayne Campbell, 26, were shot and injured in a Chattanooga, Tenn., parking lot, which was also the site of a shooting the weekend before. 24-year-old Stephon Young was fatally shot in Walterboro, S.C., Saturday evening. A 22-year-old man shot three times in Philadelphia, Pa., at 6 p.m. Saturday.

#### Sunday:

In the first NRA-branded race in NASCAR's premier series, 42-year-old Kirk Franklin shot himself in the head in the infield at Texas Motor Speedway Sunday. A drive-by double shooting in Washington, D.C., early Sunday injured two men. A shooting in North Montgomery, Ala., may have been an act of self defense by a homeowner. A 16-year-old

was shot in the legs while walking down a street next to Booker T. Washington High School in Shreveport, La., early Sunday morning. 18-year-old Jason Jonathan Acosta-Ramos and 16-year-old Elliseo Cantu were shot and four others were injured as a party was ending in Phoenix, Ariz., early Sunday.

A man standing on the front porch of his Columbia, S.C., home was shot by a 17-year-old following an argument. A drive-by shooting in North Portland, Ore., sent one person to the hospital on Sunday evening. Two people were airlifted to a hospital after a Sunday morning shooting near the Hilltop Mall in Richmond, Calif. Rodney Spann, 42, was shot in his neck and chest outside a club in Bridgeport, Conn., early Sunday. Three people suffered multiple gunshot wounds at RD's Bar in Marion, Ind., at around 3 a.m. Sunday. An unidentified man was hospitalized with a gunshot wound he suffered early Sunday in Providence, R.I.

A 52-year-old man is recovering after accidentally shooting himself in the leg with a .22 during a concealed carry class at Big Shots Indoor Shooting Range in Lincoln, Neb., Sunday morning. A 24-year-old man accidentally shot his own hand as well as a 24-year-old North Prairie woman while handling a loaded gun at his friend's Waukesha County, Wis., apartment Sunday morning. A 9-year-old girl was accidentally shot in the head and killed by someone inside her home while she was playing in her backyard in Oregon City, Ore., Sunday evening. Three men were being treated at following a shooting near Chamberlain Elementary School in Goshen, N.Y., at about 9:30 p.m. Sunday.

A man was wounded in what Fresno police believe was a gang-related shooting in southwest Fresno, Calif., Sunday afternoon. 39-year-old Todd North, a retired Marine, died in an early-morning bar shooting in Havelock, N.C., that wounded five others. A man was left critically wounded in a shooting late Sunday night in Des Moines, Iowa. An 18-year-old man is in stable condition after being shot in a drive-by shooting Sunday evening in Visalia, Calif. A 19-year-old man is being treated for a gunshot wound to the leg after an overnight shooting in Springfield, Mass.

A woman was shot in the leg during a domestic dispute at a home just outside Yuma, Ariz., early Sunday. A drive-by shooting in West Palm Beach, Fla., early Sunday killed one person. A man was shot and wounded while sitting in his car in Steubenville, Ohio., early Sunday. A man was killed and another injured in an early-morning shooting in east Columbus, Ohio, that is possibly tied to a robbery. A 20-year-old man is not likely to survive after a noon shooting at a residence in Des Moines, Iowa. The shooting happened 10 hours after a 19-year-old Chicago man was killed at the Temple Block apartments. 49-year-old Jeffrey Goodson was shot and killed just after midnight in Charlotte, N.C., Sunday.

A man was shot and injured while walking into a grocery store in Yakima, Wash., Sunday afternoon. Tyrelle Hardy, 22, was sitting in a vehicle in Omaha, Neb, when he was injured

in a drive-by shooting Sunday morning. A man was shot at his Sandy Springs, Ga., home in what may have been an attempted robbery Sunday afternoon. 31-year old James Scott was shot to death around 2:30 a.m. in an apartment parking lot in Montgomery, Ala.; it's the city's 20th homicide this year. Four men are dead among the at least 26 shot throughout Chicago since Friday, capping off a violent weekend that culminated with the warmest day of the year.

According to Slate's gun-death tracker, an estimated 3,454 people have died as a result of gun violence in America since the Newtown massacre on December 14, 2012.

An item above mistakenly reported that a 15-year-old boy shot and injured his parents in Columbus, Ohio. The shooting actually occurred in Columbus, Ga.

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